AUDIT REPORT

JUNE 30, 2003

COUNTY OF MENDOCINO AUDIT REPORT For the Year Ended June 30, 2003

Table of Contents

INTRODUCTORY SECTION	Page
Letter of Transmittal	i-vi
FINANCIAL SECTION	
Independent Auditor's Report	1-2
Management's Discussion and Analysis (Required Supplementary Information)	3-14
Basic Financial Statements: Government-Wide Financial Statements: Statement of Net Assets Statement of Activities	15 16
Fund Financial Statements: Governmental Funds:	
Balance Sheet Reconciliation of the Governmental Funds Balance Sheet to the	17-18
Governmental-Wide Statement of Net Assets – Governmental Activities Statement of Revenues, Expenditures, and Changes in Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Governmental-Wide	19 20-21
Statement of Activities – Governmental Activities	22
Proprietary Funds: Statement of Fund Net Assets Statement of Revenues, Expenses, and Changes in Fund Net Assets	23 24
Statement of Cash Flows	25-26
Fiduciary Funds:	27
Statement of Fiduciary Net Assets Statement of Changes in Fiduciary Net Assets	27 28
Notes to the Basic Financial Statements	29-56
Required Supplementary Information: County Employee's Retirement Plan (Defined Benefit Pension Plan):	
Schedule of Funding Progress	57
Budgetary Comparison Schedule – General Fund	58-59
Budgetary Comparison Schedule – Debt Service Fund	60
Budgetary Comparison Schedule – Pension Obligation Bonds Fund	61
Note to Required Supplementary Information: Budgetary Basis of Accounting	62

COUNTY OF MENDOCINO AUDIT REPORT For the Year Ended June 30, 2003

Table of Contents (continued)

	Page
FINANCIAL SECTION (continued)	
Supplemental Information:	
Nonmajor Governmental Funds:	
Combining Balance Sheet	63
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	64
Nonmajor Special Revenue Funds:	
Combining Balance Sheet	65-70
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	71-76
Nonmajor Lighting Special District Funds Governed by Board of Supervisors:	
Combining Balance Sheet	77-79
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	80-82
Nonmajor Other Special Districts Governed by the Board of Supervisors:	
Combining Balance Sheet	83-84
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	85-86
Internal Service Funds:	
Combining Statement of Fund Net Assets:	87-88
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets	89-90
Combining Statement of Cash Flows	91-92
Fiduciary Funds:	
Combining Balance Sheet	93-94

INTRODUCTORY SECTION



NEIL E. MARTIN Assistant County Administrative Officer

ADMINISTRATIVE OFFICE

501 Low Gap Road, Room 1010 Ukiah, California 95482 (707) 463-4441 Fax: (707) 463-5649 coadmin@co.mendocino.ca.us

July 2, 2004

To The Honorable Members of the Board of Supervisors of Mendocino County:

State law requires that all general-purpose local governments publish within nine months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

Effective with the Fiscal Year 2001-2002 budget, regulations were passed (Governmental Accounting Standards Board (GASB)) establishing uniform financial reporting rules for all state and local governments. The new rules for government accounting were established to move government to a higher level of accountability, making it easier for our constituents to understand the financial activities of the County. Two major goals were accomplished with these regulations:

- 1. Required disclosure of the value of the County's infrastructure (roads, buildings, bridges, etc.) including reporting of reduction in value of those assets over time, thereby indicating future costs of replacing infrastructure.
- 2. Required comprehensive (consolidated) annual report on the County's financial circumstances (Government-Wide Financial Statement).

Pursuant to that requirement, attached please find the comprehensive annual financial report of the County of Mendocino for the fiscal year ended June 30, 2003.

This report consists of the County Administrative Officer (CAO) and Auditor/Controller's representations concerning the finances of Mendocino County. Consequently, the CAO and Auditor/Controller assume full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, the CAO and Auditor/Controller have established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal control should not

outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As the CAO and Auditor/Controller, we attest that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Mendocino County's financial statements have been audited by Bartig, Basler & Ray, CPAs Inc., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Mendocino County for the fiscal year ended June 30, 2003, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The firm of Bartig, Basler & Ray concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Mendocino County's financial statements for the fiscal year ended June 30, 2003, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements for Mendocino County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and legal requirements involving the administration of federal awards. These reports are available in the County's separately issued Single Audit Report.

GAAP require that the CAO and Auditor/Controller provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. Mendocino County's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

The County of Mendocino was one of California's original 27 counties, created in 1850 by the State Legislature and remains a political subdivision, or unit, of the State. Its name is derived from Cape Mendocino, which lies northward of its northern boundary. Cape Mendocino was given its name by a famous Spanish navigator of the 16th century, Juan Rodriguez Cabrillo. Cabrillo discovered it in 1542 while on voyage of discovery along the Pacific Coast and named it in honor of Don Antonio de Mendoza, the first Viceroy of New Spain (Mexico), and the patron of the voyageur. The County of Mendocino currently occupies a land area of 3,510 square miles and serves a population of approximately 86,265. The County of Mendocino is empowered to levy a property tax on both real and personal properties located within its boundaries.

The County of Mendocino is a general law County. The Board of Supervisors which serves as the legislative and executive body of the County government and many special districts is comprised of five, full-time members elected by their respective districts. Pursuant to the California Government Code, the Board enacts legislation governing Mendocino County and determines overall policies for County departments and various special districts, adopts the annual budget and fixes salaries.

The Board also hears appeals from decisions for the Planning Commission, considers General Plan amendments, and sits as the Board of Equalization to provide taxpayers with a system for appealing the valuation placed on their property by the Assessor. The County Administrative Officer is appointed by the Board and serves as the chief executive officer responsible for day-to-day administration of County affairs.

The County of Mendocino provides a full range of services, including public protection; public ways and facilities; health and sanitation; public assistance; education; and recreation and culture. There are also lighting districts, a sanitation district, an air quality management district and public facilities corporation, which are considered components of the County and therefore have been included as an integral part of the County of Mendocino's financial statements. Additional information on these legally separate entities can be found in Note 1 in the notes to financial statements.

The annual budget serves as the foundation for the County of Mendocino's financial planning and control. All departments of the County of Mendocino are required to submit requests for appropriations to the County Administrative Officer. The Administrative Officer uses these requests as the starting point for developing a proposed budget. The County's Administrative Officer then presents this proposed budget to the Board of Supervisors for review in late June each year. The Board is required to hold public hearings on the proposed budget and to adopt a final budget no later than October 1st of each year. The appropriated budget is prepared by fund, function (e.g., public protection), and department (e.g. Probation Department). Department heads may make transfers of appropriations within a department with the County Administrative Officer's approval. The County Administrative Officer is also authorized to approve transfers of appropriations between departments in an amount not to exceed \$10,000. Transfer requests in excess of \$10,000 require the special approval of the Board of Supervisors. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the General Fund, this comparison is presented on pages 58-59 as part of the basic financial statements for the governmental funds. For governmental funds, other than the General Fund, with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, which starts on page 60.

Factors Affecting Financial Condition

Local Economy. The County of Mendocino typically has had a thriving economy. The service industry is the largest and fastest growing segment of its economy with the County's traditional economic base – agriculture, the timber industry and other natural resource based industries – continuing to play a large role in the County's economy. Manufacturing is the second largest

earner in the County and is the fourth largest employer. The influence of agriculture on this sector is easily seen in the significant growth of wine and food product manufacturing. The tourism industry, always an important contributor to the coastal economy, is becoming a larger economic force throughout the entire County. The increase in tourism has a positive impact on retail trade, which is already the County's second largest employer. The County's third largest employer is the government sector.

Long-term Financial Planning.

While, the County's annual budgets must be responsive to local economic conditions and actions of the State, thereby limiting its ability to develop long-term plans to address all contingencies, the County of Mendocino has been fiscally prudent in the establishment of various reserves to allow maintaining strong financial and asset foundations. Those reserves include: General Reserve (\$2.7 million), Information Technology Reserve, Building Maintenance Reserve, Vehicle Replacement Reserve.

The County uses a conservative method of Net County cost basis of budgeting. In recent years, the County of Mendocino has experienced significant fund balances. Those available, unreserved fund balances were used to help finance either new or on-going levels of service or programs. However, due to this year's economic down turn and reductions in nonrecurring revenues, the County has eliminated its dependence on fund balance carry-forward, and budgets based on matching recurring revenues with recurring expenses.

Other financial planning efforts established and designed to avoid significant fluctuations in the demand upon the County's General Fund include:

- Establishment of multi-year Memorandum of Understandings with bargaining units to set County obligations at a specific level, one that is within projected revenue growth.
- Establishment of trend adjustment for health care premiums to address the inflationary costs of employee health care.
- Establishment of a temporary reserve to address IHSS provider of record costs until such a time (2 fiscal years) as the costs are addressed within the state allocation to the County.
- Maintaining of the General Reserve, Building Maintenance Reserve, IT Reserve, Vehicle Replacement Fund, Reserve for Debt Management, and Unfunded Accrued Actuarial Liability (UAAL), a new policy, aimed at controlling the growth in UAAL within the Employees' Retirement Fund.
- Reductions in Force through maintaining existing vacancies, planning for and maintaining future vacancies (salary savings), voluntary time off (VTO), furloughs, and/or layoffs.

Cash Management Policies and Practices. Cash temporarily idle during the year was invested in medium-term notes, negotiable certificates of deposit, federal agency obligations, commercial paper, the State Local Agency Investment Fund, and mutual funds. The maturities of the investments range from one (1) day to fifteen (15) years, with an average maturity of eight (8) months. The average yield on investments was 4.42% percent for the County. Investment income includes appreciation in the fair market value of investments. Increases in fair market value during the current year, however, do not necessarily represent trends that will continue; nor is it always possible to realize such amounts, especially in the case of temporary changes in the fair market value of investments that the governments intends to hold to maturity.

Risk Management. The County has three risk management funds to administer the County's insurance programs that are fully or partially self-insured. The fourth risk management fund, Workers' Compensation fund, is a fully funded program. Fund revenues are primarily premium charges to other departments and funds are planned to equal estimated expenses resulting from the self-insurance program including claims expenses, and other operating expenses. Liability for unpaid claims is subject to change due to future re-estimations of claims by program administrators, inflation, and changes in laws and regulations. The primary activities of the funds consist of risk management programs related to the following:

- ♦ Unemployment Insurance the County is self-insured.
- General Liability Insurance the County maintains a self-insured retention of \$200,000 per occurrence for this program. Losses which exceed the self-insured retention are covered by excess insurance obtained through CSAC Excess Insurance Authority.
- ♦ Workers' Compensation fully funded program.
- Health Insurance the County maintains a self insured retention of \$175,000 per year for each enrollee. Losses which exceed the self-insured retention are covered by excess insurance. The program is administered by the County's Risk Management Department, assisted by health plan consultants, Driver Alliant Insurance Services.

Additional information on the County of Mendocino's risk management activity can be found in Note 15 of the notes to the financial statement.

Pension and Other Post Employment Benefits.

The County of Mendocino participates in the Mendocino County Retirement Association, a multiple employer defined benefit pension plan, which serves the employees of the County and two special districts. It was established under the County Employee Retirement Act of 1937. The Association uses an entry age normal method with a supplemental present value for its actuarial computations.

The County of Mendocino also provides postretirement medical benefits for retirees who have at least ten years of County service. As of the end of the current fiscal year, there were 481 retired employees receiving these benefits, which are financed on a pay-as-you-go basis. GAAP do not require governments to report a liability in the financial statements in connection with an employer's obligation to provide these benefits.

Additional information about pension benefits can be found in Note 12 to the financial statements.

Respectfully submitted,

/s/ James M. Andersen

James M. Andersen County Administrative Officer /s/ Dennis Huey

Dennis Huey Auditor-Controller

FINANCIAL SECTION



Frank V. Trythall Kenneth E. Pope Brad W. Constantine Bruce W. Stephenson Roseanne M. Lopez Jason J. Cardinet Tyler K. Hunt

> Curtis A. Orgill M. Elba Zúñiga

INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors and Grand Jury County of Mendocino Ukiah, California

We have audited the accompanying basic financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Mendocino, California, (the County), as of and for the year ended June 30, 2003, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County as of June 30, 2003, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued under separate cover, our report dated September 4, 2003, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

To the Board of Supervisors and Grand Jury County of Mendocino

The Management's Discussion and Analysis (MD & A) on pages 3 through 14 and the required supplementary information other than MD & A, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming an opinion on the financial statements that collectively comprise the County of Mendocino's basic financial statements. The accompanying information identified in the table of contents as combining and individual fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the subjected to the audit of the basic financial statements and, accordingly, we express no opinion on them.

BARTIG, BASLER & RAY, CPAs, INC.

Bartig, Basler + Ray, CPAs, Inc.

September 4, 2003 Roseville, California

Prepared By: Jim Andersen, County Administrative Officer Dennis Huey, Auditor-Controller

As management of Mendocino County, we offer readers of the County of Mendocino's financial statement this narrative overview and analysis of the financial activities of Mendocino County for the fiscal year ended June 30, 2003. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal (pages i-vi).

Financial Highlights

- The County of Mendocino's liabilities exceeded its assets at the close of the most recent fiscal year by \$57,139,695 (net assets). Of this amount (\$120,098,759) (unrestricted net assets) was available to meet the County's ongoing obligations to citizens and creditors.
- The County's total net assets decreased by 86,036,111. The primary causes for the decrease resulted from (1) recognition of approximately \$4.7 million in depreciation expense, (2) recognition of an increase in long-term liabilities of approximately \$79 million (net) resulting from the issuance of pension obligation bonds and (3) recognition of additional expenses related to the County's landfill closure/post closure liability of approximately \$1.7 million.
- ★ At the close of the current fiscal year, the County's combined (all funds) ending fund balance was \$19,728,723. This was a decrease of \$2,732,277 in comparison with the prior year. Approximately 39% of this total amount or \$7,782,468 is available for spending at the government's discretion.
- Unreserved fund balance for the General Fund at the close of the current fiscal year was \$4,688,897 or 3.7% of total general fund expenditures.
- ◆ Total debt increased by \$79,627,866 (116%) during the 2002/03 Fiscal Year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County of Mendocino's basic financial statements. The County's basic financial statements are comprised of three components: 1) Government-wide Financial Statements, 2) Individual Fund Financial Statements, and 3) Notes to the Financial Statements. This report also contains additional supplementary information to the basic Financial Statements.

Government-wide Financial Statements. The Government-wide Financial Statements are designed to provide readers with a broad overview of the County of Mendocino's finances, in a manner similar to a private-sector business. It is comprised of a Statement of Net Assets and Statement of Activities.

The Statement of Net Assets presents information on all County assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Mendocino County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the current fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the Government-wide Financial Statements distinguish functions of the County of Mendocino that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or significant portion of their costs through user fees, fines and charges for service. The governmental activities of the County include: General Government, Public Protection, Public Ways and Facilities (Transportation), Health and Sanitation, Public Assistance, Education, Recreation and Culture, and Debt Service and Contingencies. Internal Service Funds that provide insurance coverage, computer software acquisition and vehicle replacement are also included in governmental activities.

The Government-wide Financial Statements include not only the County of Mendocino itself (known as the primary government), but also several legally separate lighting districts, a sanitation district, a water agency, an air quality management district, and a public facilities corporation for which the County is financially accountable. Financial information for these component units, with the exception of the Water Agency and Air Quality Management District, is reported separately from the financial information presented for the primary government itself. The Water Agency and Air Quality Management District, although also legally separate, function for all practical purposes as departments of the County, and therefore have been included as an integral part of the primary government.

The Government-wide Financial Statements can be found on pages 15-16 of this report.

Individual Fund Financial Statements. A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: Governmental Funds, Proprietary Funds, and Fiduciary Funds.

<u>Governmental Funds</u>. Governmental funds are used to account for essentially the same functions reported as governmental activities in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of Governmental Funds is narrower than that of the Government-wide Financial Statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Government-wide Financial Statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statements of revenues, expenditures, and charges in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County of Mendocino maintains twenty-five individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the general fund, the road fund, the debt service fund and the pension obligation bonds fund, all of which are considered to be major funds. Data from the other twenty-one governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The County of Mendocino adopts an annual appropriated budget for its General Fund. A budgetary comparison statement (pages 58-59) has been provided for the general fund to demonstrate compliance with this budget.

The basic Governmental Fund Financial Statements can be found on pages 17-22 of this report.

<u>Proprietary Funds</u>. The County maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County of Mendocino's various functions. The County uses internal service funds to account for its fleet of vehicles, its management information systems and for self insurance coverage. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

All of the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 23-26 of this report.

<u>Fiduciary Funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the Government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic Fiduciary Fund Financial Statement can be found on pages 27-28 of this report.

<u>Notes to Financial Statements</u>. The notes provide additional information that is essential to fully understand the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-56 of this report.

<u>Other Information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's progress in funding its obligation to provide pension benefits to its employees. Required Supplementary Information can be found on pages 57-62 of this report.

The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented immediately following the required supplementary information on pensions. Combining and individual funds statements and schedules can be found on pages 63-94 of this report.

Government-Wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County of Mendocino, liabilities exceeded assets by \$57,139,695 at the close of the 2002/2003 Fiscal Year.

By far the largest portion of the County's net assets (28%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County of Mendocino's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	Government	al Activities	Business-typ	be Activities*	Total		
	2003	2002	2003	2002	2003	2002	
Current and other assets	\$ 34,408,553	\$ 40,834,927			\$ 34,408,553	\$ 40,834,927	
Capital assets	80,893,457	78,395,170			80,893,457	78,395,170	
Total assets	115,302,010	119,230,097			115,302,010	119,230,097	
Long-term liabilities -	140,999,477	55,408,798			140,999,477	55,408,798	
outstdg							
Other liabilities	31,442,228	34,924,883			31,442,228	34,924,883	
Total liabilities	172,441,705	90,333,681			172,441,705	90,333,681	
Net assets:							
Invest in capital assets, net of related debt	48,291,551	45,964,609			48,291,551	45,964,609	
Restricted	14,667,513	10,972,545			14,667,513	10,972,545	
Unrestricted	(120,098,759)	(28,040,738)			(120,098,759)	(28,040,738)	
Total net assets	(57,139,695)	28,896,416			(57,139,695)	28,896,416	

County of Mendocino's Net Assets

*Because Internal Service funds predominantly benefit governmental rather

than business-type functions they have been included within governmental activities.

Investments in capital assets are subject to various external restrictions on how they may be used. The remaining negative balance of unrestricted net assets in the amount of (\$120,098,759) cannot be used to meet the County's ongoing obligations to citizens and creditors.

The County's net assets decreased by \$86,036,111 during the current fiscal year. The decrease was caused by the increase in liabilities resulting from the issuance of \$92M of Pension Obligation Bonds.

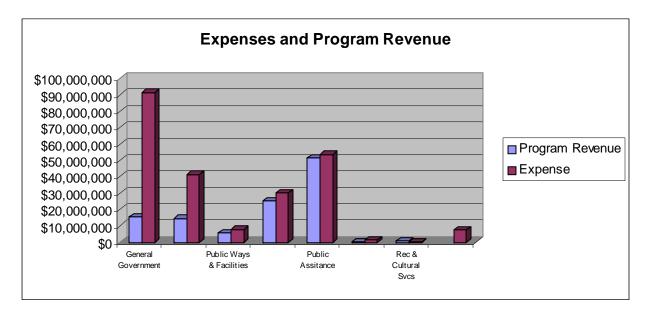
Governmental Activities. Governmental activities decreased the County's net assets by \$86,036,111. Key elements of this decrease are as follows:

	Governmental Activities			Business-type Activities			Total			
		2003		2002	2003	2002*		2003		2002
Revenues										
Program revenues:										
Charges for services	\$	19,144,937	\$	17,135,676			\$	19,144,937	\$	17,135,676
Operating grants & contributions		91,883,587		90,096,779				91,883,587		90,096,779
Capital grants & contributions		2,324,198		476,240				2,324,198		476,240
General revenues:										
Property taxes	\$	20,653,506	\$	21,455,633			\$	20,653,506	\$	21,455,633
Sales & Use taxes		9,305,238		8,752,809				9,305,238		8,752,809
Unrestricted Interest & Investment Earnings		1,264,767		3,197,797				1,264,767		3,197,797
Other		4,637,886		4,442,664				4,637,886		4,442,664
Miscellaneous		4,568,663		4,148,167				4,568,663		4,148,167
Total Revenues	\$	153,782,782	\$	149,705,765			\$	153,782,782	\$	149,705,765
Expenses							-			
Expenses:										
General Government	\$	91,568,879	\$	15,708,479			\$	91,568,879	\$	15,708,479
Public Protection		41,493,135		37,114,587				41,493,135		37,114,587
Public Ways &		7,800,554		12,171,744			1	7,800,554		12,171,744
Facilities				7 7						7 7
Health & Sanitation		30,146,085		31,212,234				30,146,085		31,212,234
Public Assistance		53,617,596		52,577,506				53,617,596		52,577,506
Recreation and		327,221		255,970				327,221		255,970
Cultural Services										
Interest on long-term debt		7,576,855		5,350,390				7,576,855		5,350,390
Education		1,532,052		1,564,981				1,532,052		1,564,981
Total Expenses	\$	234,062,377	\$	155,955,891			\$	234,062,377	\$	155,955,891
Change in net assets before transfers							$\left \right $		\$	
Transfers									\$	
Change in Net Assets	\$	(80,279,595)	\$	(6,250,126)			\$	(80,279,595)	\$	(6,250,126)
Prior Per. Adjustment	\$	(5,756,516)					\$	(5,756,516)		
Beginning Net Assets	\$	28,896,416	\$	35,146,542			\$	-))		35,146,542
Ending Net Assets	\$	(57,139,695)	\$	28,896,416			\$	(57,139,695)	\$	28,896,410

County of Mendocino's Changes in Net Assets

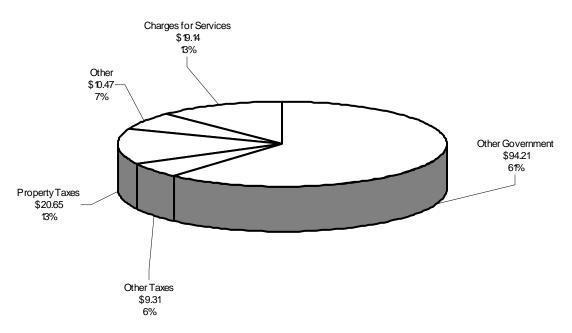
*Because Internal Service funds predominantly benefit governmental rather than business-type functions they have been included within governmental activities.

- Property taxes increased by \$935,007* (5%) during the year. Most of this increase is attributable to growth in secured property assessed valuation.
- * Last year's property taxes were overstated by \$1,737,134 due to change in how prior year's taxes are reported.



Expenses and Program Revenues – Governmental Activities

Governmental Funds	Program Revenue	Expense
General Government	\$15,399,662	\$91,568,879
Public Protection	\$14,549,796	\$41,493,135
Public Ways & Facilities	\$5,730,010	\$7,800,554
Health & Sanitation	\$25,183,449	\$30,146,085
Public Assistance	\$51,314,782	\$53,617,596
Education	\$343,263	\$1,532,052
Recreation & Cultural Svcs	\$831,760	\$327,221
Debt Service		\$7,576,855



Revenues by Source (in millions) – Governmental Activities

The largest portion of revenue received by the County comes from Federal and State sources (approximately 61%). The second largest source comes from taxes (19%). However, it should be noted that of every \$1.00 collected in property tax approximately 64% benefits schools, with 30% going toward the funding of County services and programs. Cities receive 2% and Special Districts receive 4%. Only 30% of total revenue received is discretionary (not dedicated to particular services/programs).

For the most part, increases in expenses closely paralleled inflation and growth in the demand for services. Several noteworthy exceptions, however, were in the areas of public protection and general government. In those instances, the growth in expenses of \$4,378,548 and \$75,860,400 respectively reflects increases in costs for sheriff/jail services along with the issuance and payoff of the County's pension obligation to the Mendocino County Employee's Retirement Association.

Business-type activities. None of Mendocino County's funds are classified as business-type activities.

Financial Analysis of the Government's Funds

As noted earlier, the County of Mendocino uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of the County of Mendocino's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources.

Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County of Mendocino's governmental funds reported combined ending fund balances of \$19,728,723, a decrease of \$2,732,277 from the prior year. Approximately 39% of this total amount (\$7,782,468) constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed: 1) to liquidate contracts and purchase orders of the prior period (\$290,021); 2) to pay debt service (\$9,728,085); 3) for a variety of other restricted purposes (\$902,079).

The general fund is the chief operating fund of the County of Mendocino. At the end of the current fiscal year, unreserved fund balance of the general fund was \$4,688,897, while total fund balance reached \$5,099,203. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 3.7% of total general fund expenditures, while total fund balance represents 4.1% of that same amount.

The fund balance of the County of Mendocino's general fund increased by \$650,452 during the 2002/03 Fiscal Year. Key factors in this increase can be attributed to:

- Expenditures under budgeted amount particularly in the area of employee salaries.
- One-time revenues realized in excess over amount budgeted particularly with regards to the receipt of the \$4.8M from the Debt Service Forward Delivery Agreement resulting from the issuance of \$92M pension obligation bonds.

The debt service fund had a total fund balance of \$3,133,783, all of which is reserved for the payment of debt service. The net decrease in fund balance during the current year in the debt service fund was \$164,840. Interest expenditures, however, also decreased during the current period (\$933,261).

<u>Proprietary Funds.</u> The County of Mendocino's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the internal service funds at the end of the year amounted to (\$3,397,675).

General Fund Budgetary Highlights

Differences between the original budget and the final amended budget are summarized below:

- ✤ Increased appropriations and revenue in Public Health by \$120,000 for EMS
- Increased appropriations and revenue in District Attorney by \$30,000 for Asset Forfeiture expenditures for equipment
- Appropriated \$20,390 of Contingencies for USDA Wildlife Services in Agriculture
- ✤ Appropriated \$100,000 of Contingencies for Round Valley Airport land purchase
- Increased appropriations and revenue in ETA by \$76,116 for Russian River Roads Assessment project
- Appropriated \$300,000 of Tobacco Settlement Designated Reserve for the remodel of the old Public Health building
- ✤ Appropriated \$58,231 of Contingencies to Water Agency

Capital Asset and Debt Administration

Capital assets. The County of Mendocino's investment in capital assets for its governmental and business type activities as of June 30, 2003, amounts to \$80,893,457 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, park facilities, roads, highways, and bridges. The total increase in the County of Mendocino's investment in capital assets for the current fiscal year was 3%.

Major capital asset events during the current fiscal year included the following:

- Construction of Animal Care and Control Facility (construction completed in fiscal year 2003-04)
- ✤ Acquisition and remodel of the Public Health Facility
- Phase I Construction (site work) of Consolidated Health and Human Services Center (Willits Integrated Services Center)
- Construction of Museum Artifacts Storage, Willits
- Construction of the Museum Exhibition and Learning Center
- Design Services for Jail Expansion
- Design Services for Agriculture and Farm Advisor Facility Remodel

County of Mendocino's Capital Assets

	Governn	nental	Busine	ess-type	Total		
	Activi	ties	Acti	vities			
	2003	2002	2003	2002	2003	2002	
Land	2,848,274	2,848,274			2,848,274	2,848,274	
Building and system	38,380,577	32,486,070			38,380,577	32,486,070	
Improvements other than	246,819				246,819	0	
buildings							
Machinery and					9,424,905	9,411,920	
equipment	9,424,905	9,411,920					
Infrastructure	24,702,985	24,565,782			24,702,985	24,565,782	
Construction in progress					5,289,897	9,083,124	
	5,289,897	9,083,124					
Total	80,893,457	78,395,170			80,893,457	78,395,170	

(Net of Depreciation)

Long-term debt. At the end of the current fiscal year, the County of Mendocino has total bonded debt outstanding of \$148,294,465.

County of Mendocino's Outstanding Debt

	Governn Activi			ess-type vities	Total		
	2003	2002	2003	2002	2003	2002	
General obligation bonds	104,495,000	25,720,000			104,495,000	25,720,000	
Certificates of							
Participation-Other	30,540,000	31,065,000			30,540,000	31,065,000	
Other (capital leases, comp							
balances & landfill							
closure)	13,259,465	11,881,999			13,259,465	111,881,599	
Total	148,294,465	68,666,599			148,294,465	68,666,599	

General Obligation and Revenue Bonds

The County of Mendocino's total debt increased by \$79,627,866 (116%) during the current fiscal year. The key factor in this increase was due to the issuance of a \$92 million pension obligation bond.

The County of Mendocino maintains a "AAA" rating from Standard and Poor's and Fitch.

State statutes limit the amount of general obligation debt a governmental entity may issue at 10% percent of its total assessed valuation. The current debt limitation for the County of Mendocino is \$632,329,466, which is significantly in excess of the County of Mendocino's outstanding general obligation debt.

Additional information on the County of Mendocino's long-term debt can be found in note 9 on pages 43-48 of this report.

Economic Factors which Impacted Budget

All of the factors listed below were considered in preparing the County of Mendocino's budget for the 2002-2003 fiscal year.

- ✤ The average unemployment rate for the County of Mendocino in 2002 was 7.2%. which is significantly higher than the annual national average of 5.8%.
- Property Tax valuation increased by 5.55% from the prior year.
- Inflationary trends in the region compare favorably to national indices.
- Continued sluggish recovery of national, state & local economies. Specifically, State's budget deficit (61% of County revenues come from Federal/State sources).
- Continued reductions in the County's portion of room occupancy taxes and timber yield taxes.
- Increased expenses to employee salaries and benefits due to escalating health and workers compensation insurance costs.

Requests for Information

The financial report is designed to provide a general overview of the County of Mendocino's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Auditor/Controller, 501 Low Gap Road, County of Mendocino, Ukiah, California, 95482.

BASIC FINANCIAL STATEMENTS – GOVERNMENT-WIDE FINANCIAL STATEMENTS

Statement of Net Assets June 30, 2003

	Governme Activiti	
ASSETS		
Current Assets:		
Pooled cash and investments in county treasury	\$	5,710,176
Restricted Assets:		
Pooled cash and investments		1,217,490
Cash with fiscal agent		10,754,155
Imprest cash		6,366
Other cash		5,490
Accounts receivable		3,733,627
Property taxes receivable		1,576,315
Interest receivable		74,320
Due from other governments		8,008,912
Inventory		895,713
Deferred charges		2,425,939
Other assets		50
Total Current Assets		34,408,553
		, , , , , , , , , , , , , , , , , , ,
Noncurrent Assets:		
Capital Assets:		
Nondepreciable		8,138,171
Depreciable, net		72,755,286
Total Noncurrent Assets		80,893,457
Total Assets	\$	115,302,010
	Ψ	110,002,010
LIABILITIES		
Current Liabilities:		
Accounts payable	\$	2,450,769
Accrued salaries and benefits	Ψ	1,823,985
Due to other governmental agencies		6,126,087
Deferred revenues		6,713,753
Interest payable		4,000,125
Bonds payable		2,225,000
Certificate of participation		740,000
		3,032,521
Liability for unpaid claims		
Compensated absences		3,916,067
Capital lease obligation		413,921
Total Current Liabilities		31,442,228
The sector of the lifetime short because a sector		140.000.477
Long-term liabilities, due beyond one year		140,999,477
Total Liabilities		172,441,705
<u>NET ASSETS</u>		49 201 551
Invested in capital assets, net of related debt		48,291,551
Restricted for:		2 6 40 500
Capital projects		2,648,520
Debt service		6,915,159
Other purposes		5,103,834
Unrestricted		(120,098,759)
Total Net Assets		(57,139,695)
	<i>*</i>	115 000 010
Total Liabilities and Net Assets	\$	115,302,010

Statement of Activities For the Year Ended June 30, 2003

						Net (Expense)/ Revenue and		
				P	rogram Revenue	Cha	nges in Net Assets	
								Primary
			Fe	es, Fines and	Operating	Capital		Government
			(Charges for	Grants and	Grants and		Governmental
Functions/Programs		Expenses	_	Services	Contributions	Contributions		Activities
Primary Government:								
Governmental Activities:								
General government	\$	91,568,879	\$	7,554,815	\$ 7,844,847	\$	\$	(76,169,217)
Public protection		41,493,135		7,622,992	6,926,804			(26,943,339)
Public ways and facilities		7,800,554		190,321	4,047,251	1,492,438		(2,070,544)
Health and sanitation		30,146,085		3,635,889	21,547,560			(4,962,636)
Public assistance		53,617,596		117,800	51,196,982			(2,302,814)
Education		1,532,052		23,120	320,143			(1,188,789)
Recreation and cultural services		327,221				831,760		504,539
Debt Service:								
Interest		7,576,855						(7,576,855)
Total Governmental Activities	\$	234,062,377	\$	19,144,937	\$ 91,883,587	\$ 2,324,198		(120,709,655)
	G	eneral Revenu	es:					
		Taxes:						
		Property tax	es					20,653,506
		Sales and us	e ta	xes				9,305,238
		Other						4,637,886
		Unrestricted in	ntere	est and invest	ment earnings			1,264,767
		Miscellaneous						4,568,663
		Total G	ener	al Revenues				40,430,060
	C	hange in Net A	sse	ts				(80,279,595)
		Net assets - Ju	ly 1					28,896,416
		Prior period ad	-					(5,756,516)
		Net assets - Ju					\$	(57,139,695)

BASIC FINANCIAL STATEMENTS – FUND FINANCIAL STATEMENTS

Balance Sheet Governmental Funds June 30, 2003

ASSETS	General			Debt Service	Pension Obligation Bonds	
Declad asch and investments in county trassury	\$		\$		\$	
Pooled cash and investments in county treasury Restricted Assets:	Φ		Ф		Ф	
Cash in treasury		1,217,490				
Cash with fiscal agent		1,217,490		4,021,569		5,706,516
Imprest cash		5,899		4,021,507		5,700,510
Other cash		5,490				
Accounts receivable		2,148,965				128,815
Property taxes receivable		1,576,315				
Interest receivable		74,320				
Due from other governments		8,008,912				
Inventory		296,984				
Other assets		50				
Due from other funds		3,114,102				
Total Assets	\$	16,448,527	\$	4,021,569	\$	5,835,331
LIABILITIES						
Accounts payable	\$	1,671,296	\$		\$	
Due to other funds		1,099,204		720,989		1,629,562
Accrued salaries and benefits		1,649,688				
Matured principal and interest payable				166,797		138,627
Deferred revenues		803,049				
Due to other governmental agencies		6,126,087				
Total Liabilities		11,349,324		887,786		1,768,189
FUND BALANCES						
Reserved:						
Encumbrances		107,423				
Inventory		296,984				
Imprest cash		5,899				
Debt service				4,021,569		5,706,516
Capital projects						
Unreserved, reported in:						
General fund		4,688,897				
Special revenue funds						
Capital project funds						
Debt service funds				(887,786)		(1,639,374)
Total Fund Balances		5,099,203		3,133,783		4,067,142
Total Liabilities and Fund Balances	<u>\$</u>	16,448,527	\$	4,021,569	\$	5,835,331

continued

Balance Sheet (continued) Governmental Funds June 30, 2003

ASSETS	Go	Other overnmental Funds	 Total
Pooled cash and investments in county treasury	\$	5,450,182	\$ 5,450,182
Restricted Assets:			
Cash in treasury			1,217,490
Cash with fiscal agent		1,026,070	10,754,155
Imprest cash		467	6,366
Other cash			5,490
Accounts receivable		1,240,744	3,518,524
Property taxes receivable			1,576,315
Interest receivable			74,320
Due from other governments			8,008,912
Inventory		598,729	895,713
Other assets			50
Due from other funds		1,099,204	 4,213,306
Total Assets	\$	9,415,396	\$ 35,720,823
<u>LIABILITIES</u>			
Accounts payable	\$	436,870	\$ 2,108,166
Due to other funds		282,646	3,732,401
Accrued salaries and benefits		168,081	1,817,769
Matured principal and interest payable			305,424
Deferred revenues		1,099,204	1,902,253
Due to other governmental agencies			 6,126,087
Total Liabilities		1,986,801	 15,992,100
FUND BALANCES			
Reserved:			
Encumbrances		182,598	290,021
Inventory		598,729	895,713
Imprest cash		467	6,366
Debt service			9,728,085
Capital projects		1,026,070	1,026,070
Unreserved, reported in:			
General fund			4,688,897
Special revenue funds		4,284,047	4,284,047
Capital project funds		1,622,450	1,622,450
Debt service funds		(285,766)	 (2,812,926)
Total Fund Balances		7,428,595	 19,728,723
Total Liabilities and Fund Balances	\$	9,415,396	\$ 35,720,823

Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets - Governmental Activities June 30, 2003

Fund Balance - total governmental funds (page 18)	\$ 19,728,723
Amounts reported for governmental activities in the statement of net assets are different because:	
Deferred charges in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	2,425,939
Deferred revenues represent amounts that are not available to fund current expenditures and, therefore, are not reported in the governmental funds.	(4,811,500)
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	79,630,246
Internal service funds are used by the County to charge the cost of unemployment insurance, dental insurance, fleet services and telephone services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets. Internal service fund net assets are:	(2,134,464)
Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities are reported in the statement of net assets. Balances as of June 30, 2002 are:	
Bonds payable Certificates of participation Capital leases Accrued interest on long-term debt Compensated absences Landfill closure/post closure care costs	 $(104,495,000) \\ (30,540,000) \\ (1,985,384) \\ (3,694,701) \\ (3,905,540) \\ (7,358,014) \\ (104,495,000) \\ (104,$
Net assets of governmental activities (page 15)	\$ (57,139,695)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2003

	General	Debt Service	Pension Obligation Bonds
Revenues:			
Taxes	\$ 34,294,502	\$	\$
Licenses, permits and franchises	2,534,960		
Intergovernmental	75,690,560		
Revenue from use of money and property	1,096,848	80,269	20,583
Fines, forfeitures and penalties	1,441,837		
Charges for services	9,834,119		4,536,970
Other revenue	8,394,963	706,566	
Total Revenues	133,287,789	786,835	4,557,553
Expenditures:			
Current:	10 740 107	22.266	77 404 027
General government	12,740,127	33,366	77,424,237
Public protection	36,444,989		
Public ways and facilities Health and sanitation	75,336		
	24,649,282		
Public assistance	49,155,912		
Education Recreation and culture services	212,893		
	245,754	525,000	1,925,000
Debt service - principal Debt service - interest	 801.044	1,530,453	
Cost of debt issuance	891,964	1,550,455	2,585,352 2,425,939
Capital outlay	878,871		2,423,939
Total Expenditures	125,295,128	2,088,819	84,360,528
Total Experiences	123,293,128	2,088,819	84,500,528
Excess (Deficiency) of Revenues Over			
(Under) Expenditures	7,992,661	(1,301,984)	(79,802,975)
Other Financing Sources (Uses):			
Transfers in	1,151,318	1,137,146	
Transfers out	(9,053,388)		
Sale of capital assets	2,542		
Payment to refunded debt escrow agent			(11,245,000)
Debt Issuance	557,319		91,945,000
Total Other Financing Sources (Uses)	(7,342,209)	1,137,146	80,700,000
Net change in fund balances	650,452	(164,838)	897,025
Fund balances - beginning	9,251,160	3,298,621	3,170,117
Prior period adjustment	(4,802,409)		
Fund balances, restated, beginning	4,448,751	3,298,621	3,170,117
Fund balances - ending	\$ 5,099,203	\$ 3,133,783	\$ 4,067,142

Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Governmental Funds For the Year Ended June 30, 2003

	G	Other overnmental Funds	Totals
Revenues:	¢	202 120	ф. 24 <u>гос</u> с20
Taxes	\$	302,128	\$ 34,596,630
Licenses, permits and franchises		251,455	2,786,415
Intergovernmental		18,517,225	94,207,785
Revenue from use of money and property		105,726	1,303,426
Fines, forfeitures and penalties		218,980	1,660,817
Charges for services		326,616	14,697,705
Other revenue		278,634	9,380,163
Total Revenues		20,000,764	158,632,941
Expenditures:			
Current:		227 1 (0	00 524 800
General government		327,160	90,524,890
Public protection		2,646,263	39,091,252
Public ways and facilities		8,300,980	8,376,316
Health and sanitation		3,842,326	28,491,608
Public assistance		3,245,336	52,401,248
Education		1,203,781	1,416,674
Recreation and culture services		65,014	310,768
Debt service - principal			2,450,000
Debt service - interest			5,007,769
Cost of debt issuance			2,425,939
Capital outlay		4,296,923	5,175,794
Total Expenditures		23,927,783	235,672,258
Excess (Deficiency) of Revenues Over			
(Under) Expenditures		(3,927,019)	(77,039,317)
Other Financing Sources (Uses):			
Transfers in		5,126,045	7,414,509
Transfers out		(1,252,628)	(10,306,016)
Sale of capital assets		56,251	58,793
Payment to refunded debt escrow agent			(11,245,000)
Debt Issuance		505,281	93,007,600
Total Other Financing Sources (Uses)		4,434,949	78,929,886
Net change in fund balances		507,930	1,890,569
Fund balances - beginning		6,741,102	22,461,000
Prior period adjustment		179,563	(4,622,846)
Fund balances, restated, beginning		6,920,665	17,838,154
Fund balances - ending	\$	7,428,595	<u>\$ 19,728,723</u>

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-Wide Statement of Activities - Governmental Activities For the Year Ended June 30, 2003

Net change to fund balance - total governmental funds (page 21)		\$ 1,890,569
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated		
useful lives and reported as depreciation expense.		
Expenditures for general capital assets, infrastructure, and other	7 (20 4()	
related capital assets adjustments Less current year depreciation	7,639,466	
Less current year depreciation	(4,652,110)	2,987,356
In the statement of activities, the gain on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund		2,701,550
balance by the net book value of the assets.	(126,073)	
		(126,073)
Foregone interest received in current year was recognized as revenue in the governmental funds, whereas this amount is deferred and amortized in the		
statement of activities.	(4,811,500)	
Bond proceeds and new capital leases provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the		(4,811,500)
statement of net assets.	(93,007,600)	
		(93,007,600)
Governmental funds report the effect of issuance costs when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	2,425,939	2,425,939
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Principal and refunded debt repayments:		_,,,,
Capital leases	442,777	
Refunded bond payable	11,245,000	
Bonds payable and certificates of participation	2,450,000	
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.		14,137,777
Accrued interest on long-term debt	(2,569,086)	
Change in compensated absences	(355,839)	
Change in liability for closure/post closure care	(404,269)	
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of certain activities of the		(3,329,194)
internal service funds is reported with governmental activities.		(446,869)
		(1.0,007)
Change in net assets of governmental activities (page 16)		\$ (80,279,595)

Statement of Fund Net Assets Proprietary Funds June 30, 2003

	Governmental
	Activities
	Internal
	Service
ASSETS	Funds
Current Assets:	
Cash and Investments	\$ 259,994
Accounts receivable	215,103
Due from other funds	218,287
Total Current Assets	693,384
Noncurrent Assets:	
Capital Assets:	
Depreciable:	
Equipment	3,885,803
Accumulated depreciation	(2,622,592)
Total Noncurrent Assets	1,263,211
Total Assets	\$ 1,956,595
LIABILITIES	
Current Liabilities:	
Accounts payable	\$ 342,603
Accrued salaries and benefits	6,216
Compensated absences payable	10,527
Due to other funds	699,192
Liability for unpaid claims	3,032,521
Total Current Liabilities	4,091,059
NET ASSETS	
Invested in capital assets, net of related debt	1,263,211
Unrestricted	(3,397,675)
Total Net Assets	(2,134,464)
Total Liabilities and Net Assets	\$ 1,956,595
	÷ 1,500,090

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended June 30, 2003

	Governmental
	Activities
	Internal
	Service Funds
Operating Revenues:	\$ 13.359.721
Charges for services Other revenue	\$ 13,359,721 14,551
Total Operating Revenues	13,374,272
Total Operating Revenues	15,577,272
Operating Expenses:	
Salaries and employee benefits	296,017
Maintenance and repairs	326,390
Services and supplies	10,547,328
Insurance	3,382,834
Depreciation	583,893
Claims and judgments	1,311,116
Total Operating Expenses	16,447,578
Operating Income (Loss)	(3,073,306)
Non-Operating Revenues (Expenses):	
Interest income (expense)	(38,659)
Gain (loss) on disposition of capital assets	(14,157)
Total Non-Operating Revenues (Expenses)	(52,816)
Net Income (Loss) Before Transfers	(3,126,122)
Transfers in	3,077,289
Transfers out	(398,036)
Change in Net Assets	(446,869)
Not Assots – Paginning of Vaar	(240 505)
Net Assets - Beginning of Year Prior period adjustment	(340,595)
Net Assets - Beginning of Year, as restated	$\frac{(1,347,000)}{(1,687,595)}$
Net Assets - Degnining of Teat, as restated	(1,007,393)
Net Assets - End of Year	\$ (2,134,464)

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2003

	Governmental Activities
	Internal
	Service
	Funds
CASH FLOWS FROM OPERATING ACTIVITIES:	
Cash receipts from interfund services provided	\$ 13,324,794
Cash paid to suppliers for goods and services	(14,881,389)
Cash paid to employees for services	(297,871)
Payments for quasi-external transactions	(975,484)
Net Cash Provided (Used) by Operating Activities	(2,829,950)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:	
Transfers in	3,077,289
Transfers out	(398,036)
Interest payments	(45,440)
Net Cash Provided (Used) by Noncapital Financing Activities	2,633,813
CASH FLOWS FROM CAPITAL AND	
RELATED FINANCING ACTIVITIES:	
Proceeds of sales of fixed assets	27,826
Purchase of capital assets	(49,550)
Net Cash Provided (Used) by Capital	
and Related Financing Activities	(21,724)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest received	6,781
Net Cash Provided by Investing Activities	6,781
Net Increase (Decrease) in Cash and Cash Equivalents	(211,080)
Cash and Cash Equivalents, Beginning of Year	471,074
Cash and Cash Equivalents, End of Year	<u>\$ 259,994</u>

continued

Statement of Cash Flows (continued) Proprietary Funds For the Year Ended June 30, 2003

	G	overnmental Activities Internal Service Funds
Reconciliation of Operating Income (Loss)		
to Net Cash Provided (Used) by		
Operating Activities:	¢	(2,072,206)
Operating income (loss) Adjustments to reconcile operating income	\$	(3,073,306)
(loss) to net cash provided (used) by		
operating activities:		
Depreciation		583,893
Changes in assets and liabilities:		
(Increase) decrease in:		
Accounts receivable		(49,478)
Due from other funds		(1,077,511)
Increase (decrease) in:		
Accounts payable		(790,669)
Due to other funds		102,027
Accrued salaries		211
Liability for self-insurance		1,476,948
Net Cash Provided (Used) by Operating Activities	<u>\$</u>	(2,829,950)

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2003

	Investment	Agency	Pension Trust	Total
	Trust	Funds	Fund	Total
ASSETS	ф <i>с</i> д 0д1 105	¢ (00 7 50 0	ф <u>с 41 с с 40</u>	ф <u>до оде оод</u>
Cash and investments in County Treasury	\$ 67,071,125	\$ 6,887,520	\$ 5,416,742	\$ 79,375,387
Imprest cash	8,160			8,160
Other cash	8,500			8,500
Accounts receivable	617,755			617,755
Taxes receivable		4,931,928		4,931,928
Advances receivable		6,126,087		6,126,087
Total Current Assets	\$ 67,705,540	\$ 17,945,535	\$ 5,416,742	\$ 91,067,817
LIABILITIES				
Accounts payable	\$ 170,102	\$	\$	\$ 170,102
Accrued payroll and benefits	104,086	φ	Ψ	104,086
Agency funds held for others	104,000	17,945,535		17,945,535
Total Liabilities				
Total Liabilities	274,188	17,945,535		18,219,723
NET ASSETS				
Net Assets held in trust for:				
Retirement system			5,416,742	5,416,742
Investment pool participants	67,431,352			67,431,352
Total Net Assets	67,431,352		5,416,742	72,848,094
Total Liabilities and Net Assets	\$ 67,705,540	<u>\$ 17,945,535</u>	\$ 5,416,742	\$ 91,067,817

Statement of Changes in Fiduciary Net Assets For the Year Ended June 30, 2003

	Pension Trust	Investment Trust
Additions:		
Contributions to investment pool	\$ 101,126,179	\$ 94,099,299
Interest and investment income	 201,142	901,779
Total Additions	 101,327,321	95,001,078
Deductions: Distributions from investment pool Total Deductions	 98,636,219 98,636,219	89,482,700 89,482,700
Change in net assets	2,691,102	5,518,378
Net assets, beginning	 2,725,640	61,912,974
Net assets, ending	\$ 5,416,742	<u>\$ 67,431,352</u>

NOTES TO THE BASIC FINANCIAL STATEMENTS

The notes provided in the financial section of this report are considered an integral and essential part of adequate disclosure and fair presentation of this report. The notes include a summary of significant accounting policies for the County, and other necessary disclosure of pertinent matters relating to the financial position of the County. The notes express significant insight to the financial statements and are conjunctive to understanding the rationale for presentation of the financial statements and information contained in this document.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 1: The Financial Reporting Entity

The County of Mendocino (County), the primary government, is a political subdivision of the State of California. It is governed by an elected board of five County supervisors.

The accounting methods and procedures adopted by the County conform to generally accepted accounting principles as applied to governmental entities. These financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Reporting for component units on the County's financial statements can be blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Blended component units are an extension of the County and so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize they are legally separate from the County. Each component unit has a June 30th year end.

<u>Blended Component Units</u>. The Alexander Estates Lighting District, Covelo Lighting District, Fairview Acres Lighting District, Hopland Lighting District, Laytonville Lighting District, Noyo Lighting District, Oak Knoll Lighting District, Riverwood Terrace Lighting District, Ukiah Village Lighting District, West Talmage Lighting District, Meadowbrook Manor Sanitation District, Mendocino County Air Quality Management District, and Mendocino County Public Facilities Corporation are districts and corporation governed by the County board of supervisors. The component unit's governing body is substantially the same as the primary government, hence, these units are presented by blending them with the primary government.

<u>Discretely Presented Component Units</u>. There are no component units of the County which meet the criteria for discrete presentation.

Note 2: Summary of Significant Accounting Policies

A. Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements consist of the statement of net assets and the statement of activities that report information about the primary government (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the *governmental* and *business-type activities* of the County. Governmental

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 2: Summary of Significant Accounting Policies (continued)

A. **Basis of Presentation** (continued)

Government-Wide Financial Statements (continued)

activities, generally are financed through taxes, intergovernmental revenues and other non-exchange revenues. At June 30, 2003, the County had no business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or functions and; therefore, are clearly identifiable to a particular function and allocated indirect expenses. Direct expenses also include each function's allocated share of indirect expenses. Program revenues include 1) fees, fines and charges paid by the recipients of goods or services offered by the programs and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented instead as general revenues.

When both restricted and unrestricted net assets are available, restricted resources are used only after the unrestricted resources are depleted.

Fund Financial Statements

The fund financial statements report detailed information about the County's funds, including fiduciary funds and blended component units. Separate statements are provided for each fund category – *governmental, proprietary and fiduciary* – even though the latter are excluded from the government-wide financial statements. The emphasis of the Governmental and Proprietary Fund financial statements is on major individual funds. Each major fund is presented in a single column. All remaining governmental funds are separately aggregated and reported as nonmajor funds.

Proprietary fund *operating* revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. *Nonoperating* revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 2: Summary of Significant Accounting Policies (continued)

A. Basis of Presentation (continued)

Fund Financial Statements (continued)

The County reports the following major governmental funds:

- The *General* Fund is the County's primary operating fund. The General Fund is used to account for all revenues and expenditures necessary to carry out the basic governmental activities of the County that are not accounted for through other funds. For the County, the General Fund includes such activities as public protection, public ways and facilities, health and sanitation, public assistance, education and recreational services.
- The *Debt Service Fund* is used to accumulate funds for the payment of debt service on the Certificates of Participation.
- The *Pension Obligation Bonds* Fund is used to accumulate funds for the payment of debt service on the Pension Obligation Bonds. Deposits are made on each pay period from amounts charged to the individual departments, based on retirement participation.

The County reports the following additional fund types:

- Internal Service Funds are used to account for the County's vehicle replacement and software acquisition services provided to other departments or to other governments and self-insurance program – unemployment, general liability, worker's compensation and health insurance benefits, on a cost-reimbursement basis.
- The *Investment Trust Fund* accounts for the assets of legally separate entities that deposit cash with the County Treasurer. These entities include school and community college districts, other special districts governed by local boards, regional boards and authorities and pass through funds for tax collections for cities. These funds represent the assets, primarily cash and investments, and the related liability of the County to disburse these monies on demand.
- The *Pension Trust Fund* accounts for the pooled cash held in the County Treasury for the Mendocino County Employees' Retirement Association.
- The *Agency Funds* account for assets held by the County as an agent for various local governments.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 2: Summary of Significant Accounting Policies (continued)

B. Measurement Focus and Basis of Accounting

The government-wide, proprietary, agency and investment trust fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting.

Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property and sales taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes are recognized in the fiscal year for which the taxes are levied. Revenues from sales taxes are recognized when the underlying transactions take place. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligible requirements have been satisfied.

Governmental Fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized as soon as they become both measurable and available. Property and sales taxes, interest, certain state and federal grants and charges for services are accrued when their receipt occurs within sixty days after the end of the accounting period so as to be measurable and available. All other revenues are considered to be available if they are collected within 120 days of the end of the current fiscal period. It is the County's policy to submit reimbursement and claim requests for federal and state grant revenues within 30 days of the end of the program cycle and payments are generally received within 90 days. Property taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures generally are recorded when the related liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded as expenditures only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and capital leases are reported as other financial sources.

The County has elected under GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting*, to apply all applicable GASB pronouncements as well as any applicable pronouncements of the Financial Accounting Standards Board, the Accounting Principles Board or any Accounting Research Bulletins issued on or before November 30, 1989 unless those pronouncements conflict with or contradict GASB pronouncements. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 2: Summary of Significant Accounting Policies (continued)

B. Measurement Focus and Basis of Accounting (continued)

with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

C. Non-Current Governmental Assets/Liabilities

GASB Statement No. 34 eliminates the presentation of account groups, but provides for these records to be maintained and incorporates the information into the Governmental Activities column in the government-wide statement of net assets.

D. Cash and Investments

Cash includes amounts in demand deposits, as well as short-term investments with a maturity date within three months of the date acquired.

The County follows the practice of pooling cash and investments which represent deposits, time certificates of deposit, and U.S. Government securities. The securities are stated at cost, which approximates market.

E. Cash and Cash Equivalents

For purposes of the statements of cash flows, the internal service funds consider all highly liquid investments with a maturity of three months or less when purchased, and their equity in the County Treasurer's Investment Pool, to be cash equivalents.

F. Inventories

Inventories are valued at average cost (first-in, first-out). Inventories in the road fund consist of road supplies, fuel and various consumable items. Inventories in the general fund consist of office supplies. Inventory recorded by governmental funds are recorded as expenditures at the time the inventory is consumed. Reported inventories of governmental funds are equally offset by a fund balance reservation to indicate that portion of fund balance not available for future appropriations.

G. Property Tax Revenue

Property taxes attach as an enforceable lien at January 1. Taxes are levied on July 1 and payable in two installments, December 10 and April 10. All general property taxes are then allocated by the County Auditor's Office to the various taxing entities per the legislation implementing Proposition 13. The method of allocation used by the County is subject to review by the State of California. County property tax revenues are recognized when levied in accordance with the alternative method of property tax allocation (Teeter Plan).

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 2: <u>Summary of Significant Accounting Policies</u> (continued)

G. Property Tax Revenue (continued)

Alternative Method of Distribution of Tax Levies

The County apportions property tax revenue according to the alternative tax treatment (Teeter Plan), whereby all of the current tax levy is distributed to all participating entities. The County then receives delinquent penalties and fees on the entire participating tax roll.

The County maintains 25% of the total delinquent secured taxes for participating entities in the County, as calculated at the end of the fiscal year, in the tax loss reserve fund. The balance in the fund was approximately \$1.3 million at year end.

H. Capital Assets

Capital assets (including infrastructure) are recorded at historical cost or estimated historical cost if actual historical cost is not available. Contributed fixed assets are valued at their estimated fair market value on the date contributed. Capital assets include public domain (infrastructure) general fixed assets consisting of certain improvements including roads, bridges, water/sewer, lighting system, drainage systems, and flood control. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Capital assets used in operations are depreciated or amortized (assets under capital lease) using the straight-line method over the lesser of the capital lease period or their estimated useful lives in the government-wide statements and proprietary funds.

The estimated useful lives are as follows:

Infrastructure (except for the maintained	
pavement subsystem)	20 to 50 years
Structures and improvements	10 to 40 years
Equipment	3 to 10 years

The County has five networks of infrastructure assets – roads, water/sewer, lighting, drainage, and flood control.

I. Other Assets

Non-current portions of long-term receivables due to governmental funds are reported on their balance sheets in spite of their spending measurement focus. Special reporting treatments are also used to indicate, however, that they should not be considered "available spendable resources," since they do not represent net current assets.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 2: Summary of Significant Accounting Policies (continued)

I. **Other Assets** (continued)

Recognition of governmental fund type revenues represented by non-current receivables is deferred until they become current receivables. Non-current portions of long-term loans receivable are offset by fund balance reserve accounts.

Special reporting treatments are also applied to governmental fund inventories to indicate that they do not represent "available spendable resources," even though they are a component of net current assets. Such amounts are generally offset by fund balance reserve accounts.

J. Interfund Transactions

Interfund transactions are reflected as either loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate, are subject to elimination upon consolidation and are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances". Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not available financial resources.

Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide presentation.

K. Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 3: Restatements of Net Asset and Fund Balances

	General Fund		Nonmajor overnmental Funds
Fund balance/net assets, June 30, 2002, as	\$ 9,251,160	\$	10,039,723
previously reported Fund Reclassifications:		Φ	
Trust and Agency Funds Prior Period Adjustments	1,156,558		179,563
Fund Balance/net assets July 1, 2002, as restated	<u>\$ 4,448,751</u>	<u>\$</u>	10,219,286

The prior period adjustments to the fund balance of the General Fund are due to the restatement of some agency funds, such as the Tax Resource Fund and Tax Loss Reserve Fund, that were previously included in the General Fund, as well as to reflect the liability from the General Fund to the Tax Resource Fund for delinquent taxes deposited in prior years in the General Fund instead of the Tax Resource Fund. The prior period adjustments to the fund balances of the Non Major Governmental Funds are due to additional trust funds that should have been recognized in prior year as new special revenue funds to comply with the provisions of GASB 34 new accounting standards.

The other prior period adjustment to the beginning net assets in the Statement of Activities totaling \$213,330 was to correct prior year ending capital asset accumulated depreciation balance.

Note 4: Stewardship, Compliance and Accountability

Deficit Fund Equity

The following funds had a fund balance/net assets deficit as of the fiscal year end:

Fund	 Deficit
Health Insurance	\$ 310,082
General Liability Insurance	1,311,464
Unemployment Insurance	73,252
Assessor AB818	4,104
Lighting Special District – Alexander Estates	12,611
Lighting Special District – Noyo	486
Redevelopment Agency	285,766

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 4: <u>Stewardship, Compliance and Accountability</u> (continued)

Deficit Fund Equity (continued)

The Internal Service Funds for insurance (health, general liability and unemployment) had a deficit fund equity at year-end because of the increase in insurance premiums and cost of health care during the year. Also, no contributions were received in current year for unemployment. The County is partially self-insuring its insurance coverage and intends to progressively raise the amount of insurance contributions charged.

The deficit fund equity in the Special Revenue fund – Assessor AB 818 was due to an error in the amount transferred to the General Fund at the end of the year. The error was corrected in the fiscal year ended June 30, 2004.

The deficit fund equity in the Lighting Special District funds was due to an excess of expenditures over taxes assessed and received in couple districts. The Alexander Estates district used to have an additional direct assessment to make up for the excess expenditures. However, this assessment expired a few years ago and has not been replaced. Because the lighting districts are all controlled by the County Board of Supervisors, the County is considering grouping all districts in one fund.

The deficit fund equity in the Redevelopment Agency debt service fund is due to excess expenditures over revenues. The Agency has not started receiving tax increments yet, but is annually incurring expenditures, and will be until the plan is put in place in the fiscal year ended June 30, 2005.

Note 5: Cash and Investments

Cash in Treasury

The County's investment policy is governed by the California Government Code. Under the parameters established by the California Government Code, the County may purchase: obligations issued by the United States Treasury; obligations, participations, or other instruments of or issued by a federal agency or a United States government sponsored enterprise; obligations of state and local agencies of this state; bankers acceptances; commercial paper; negotiable certificates of deposit; repurchase agreements; mediumterm corporate notes; as well as other investments established by the California Government Code.

The County maintains a combined pool with cash and investments which provide cash flow for the funding needs of the County and local agencies required by law to keep funds in the Treasury.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 5: <u>Cash and Investments</u> (continued)

Cash in Treasury (continued)

The combined pool's investments are valued using the amortized cost method (which approximates fair value) and includes accrued interest. This pool, which is available to all funds, has deposits and investments with a weighted-average maturity of less than one year. Interest is apportioned to the separate funds based on the individual fund's average daily balance.

Deposits: At year end the carrying amount of the County's Treasury deposits was \$7,647,940, which was maintained in financial institutions. Of the balance in financial institutions, \$100,000 was covered by federal depository insurance and \$7,547,940 was covered by collateral having a market value of at least 10% in excess of total amount on deposit as governed by the Administrator of Local Agency Security of the State of California. The County's deposits are considered to be in risk categories 1 during the fiscal year.

Under the California Government Code, a financial institution is required to secure deposits in excess of \$100,000 made by state or local governmental units by pledging securities held in the form of an undivided collateral pool. The market value of the pledged securities on the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150% of those deposits. The collateral must be held at the pledging bank's trust department or other bank, acting as the pledging bank's agent, in the County's name.

GASB 31 requires governmental external investment pools to report certain investments at fair value in the financial statements and report the change in the fair value of investments in the year in which the change occurred. In compliance with these requirements, the fair value of the County's combined pool is determined annually and is based on current market prices received from the securities custodian, broker bids, and LAIF, except for instruments which are carried at amortized cost plus accrued interest. The fair value of the participants' position in the pool is the same as the carrying value of the pool shares. The County Treasury has provided a dollar factor in the Quarterly Report of Investments, which can be used for financial reporting by the pool participants. As of June 30, 2003, the fair values are 99.71% of the carrying value and are deemed to not represent a material difference.

The County's combined pool has invested in the State Local Agency Investment Fund (LAIF). The fair value of the investments in LAIF is the same value of the pool shares. Market valuation is conducted quarterly, the factor of which is provided by LAIF are authorized under Government Code Section 16430 and 16480.4, in line with the goals of

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 5: Cash and Investments (continued)

Cash in Treasury (continued)

safety, liquidity and yield. As of June 30, 2003, the LAIF pool includes structured notes and asset-backed securities, which total 2.327% of the total portfolio. LAIF has oversight by the Local Investment Advisory Board (LIAB), which consists of five members as designated by statute. The Chairman of the LIAB is the State Treasurer or his designated representative.

Investment: The County's investments are detailed below. In order to standardize the reporting of risk categories as they pertain to the investment of public funds, as outlined by GASB 3, each type of investment is classified into one of three categories. Category 1 pertains to securities insured or registered, or securities held by the County or its agent in the County's name. Category 2 refers to uninsured and unregistered securities held by the counter party's trust department or agent in the County's name. Category 3 includes uninsured and unregistered securities held by the counterparty, or its trust department or agent but not in the County's name. All of the County's investments during the fiscal year were in Category 1. The County's investments by category as of June 30, 2003, are as follows:

	Maturity Dates	Stated Interest Rates	Category 1	Carrying Amount	Fair Value	Par Value
Commercial Paper	7/1/03	1.2%	\$ 4,999,833	\$ 4,999,833	\$ 5,000,000	\$ 5,000,000
Medium-Term Notes Federal Agency Obligations	9/26/03-3/20/07 3/15/07-9/15/17	1.58%-2.63% 7.5%-10.0%	24,961,049 132,303	24,961,049 <u>132,303</u>	25,087,486 <u>142,200</u>	25,000,000 <u>133,788</u>
			<u>\$ 30,093,185</u>	30,093,185	30,229,686	30,133,788
Investment in State Treasurer's Investment Pool				40,000,000	40,113,851	40,000,000
Mendocino County Delinquent	Tax and Revenue A	nticipation Note		10,726,496	10,726,496	10,726,496
Mutual Fund				7,926,271	7,461,307	7,461,307
Cash in Bank				7,647,940	7,647,940	7,647,940
Cash on Hand	_			1,697,894	1,697,894	1,697,894
Total Investments in C	ounty Treasury			98,091,786	97,877,174	97,667,425
Outstanding Warrants Miscellaneous Reconciling Iten Total Cash and Cash E		ry		(11,861,880) <u>73,147</u> <u>\$ 86,303,053</u>	(11,861,880) <u>73,147</u> \$ 86,088,441	(11,861,880) <u>73,147</u> \$ 85,878,692

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 5: Cash and Investments (continued)

Cash in Treasury (continued)

The following represents a condensed statement of net assets and changes in net assets for the Treasurer's investment pool as of June 30, 2003:

COUNTY OF MENDOCINO

Pooled Treasury

Statement of Net Assets June 30, 2003

Assets: Pooled cash and investments	<u>\$ 86,303,053</u>
Net Assets: Equity of Internal Pool participants Equity of External Pool participants (voluntary and involuntary)	\$ 19,231,928 67,071,125
Total Net Assets	<u>\$ 86,303,053</u>
Statement of Changes in Net Assets For the Year Ended June 30, 2003	
Investment income for the year	\$ 1,651,794
Investment costs	(322,070)
Net additional contributions (withdrawals) by pool participants	3,333,613
Net increase (decrease) for the year	4,663,337
Net assets, July 1, 2002	81,639,716
Net assets, June 30, 2003	<u>\$ 86,303,053</u>

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 5: Cash and Investments (continued)

Restricted Cash with Fiscal Agent

Cash and investments at June 30, 2003 that are restricted by legal or contractual requirements are comprised of the following:

Capital Projects Funds	\$ 1,026,070
Debt Service Fund	4,021,569
Pension Obligation Bonds	5,706,515
Total Restricted Cash	<u>\$ 10,754,154</u>

Note 6: Short-Term Note Payable

On July 3, 2002, the County issued a \$21,825,000 tax and revenue anticipation note to manage the temporary cash flow deficits that occur when the timing of required expenditures does not coincide with the timing of the collection of taxes and other revenues. The note was issued in anticipation of collection of taxes and other revenues to be received during the fiscal year ended June 30, 2003 and was repaid with taxes and other revenues by June 30, 2003.

Short-term note payable activity for the year ended June 30, 2003 was as follows:

	Balance July 1, 2002	Additions	Retirements	Balance June 30, 2003
Short-term note payable	<u>\$</u>	<u>\$ 21,825,000</u>	<u>\$ 21,825,000</u>	<u>\$</u>

Note 7: Interfund Transactions

Interfund Receivables/Payables

The composition of interfund balances as of June 30, 2003 are as follows:

Due from/to other funds:

Receivable Fund	Payable Fund	 Amount
Internal Service	Internal Service	\$ 218,287
General Fund	Debt Service Pension Obligation Bonds Other Governmental Internal Service	\$ 720,989 1,629,562 282,646 480,905 <u>3,114,102</u> <u>3,332,389</u>

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 7: Interfund Transactions (continued)

Transfers

Transfers are indicative of funding for capital projects, lease payments or debt service, subsidies of various County operations and re-allocations of special revenues. Also, a one-sided transfer of assets from the Internal Service Fund for vehicle replacement to various departments of the General Fund occurred in the current year in the amount of \$212,254. The following schedule briefly summarizes the County's transfer activity:

Transfer From	Transfer To	Amount
General	Debt Service Other Governmental Internal Service	\$ 1,137,146 5,077,251 2,838,991 9,053,388
Internal Service	General Fund Other Governmental	183,452 2,330 185,782
Other Governmental	Other Governmental General Fund Internal Service	46,464 967,866 <u>238,298</u> <u>1,252,628</u> 10,491,798
Internal Service	General Fund	<u>212,254</u> <u>\$ 10,491,798</u>

Between Funds Within the Governmental Activities:

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 8: Capital Assets

Capital asset activity for the year ended June 30, 2003 was as follows:

	Balance July 1, 2002	Additions	Retirements	Transfers & <u>Adjustments</u>	Balance June 30, 2003
Governmental Activities					
Capital assets, not being depreciated:	¢ 0.040.074	¢	¢	¢	¢ 2.040.074
Land	\$ 2,848,274	\$	\$	\$	\$ 2,848,274
Construction in progress	9,083,124	2,909,883		(6,703,110)	5,289,897
Total capital assets, not being depreciated	11,931,398	2,909,883		(6,703,110)	8,138,171
Capital assets, being depreciated:					
Infrastructure	39,444,393	1,387,846			40,832,239
Structures and improvements	47,334,109	668,591		6,841,456	54,844,156
Equipment	26,286,793	2,693,670	(933,503)		
Improvements other than buildings	223,972	30,231		2,259,516	2,513,719
Total capital assets, being depreciated	113,289,267	4,780,338	(933,503)	6,839,348	123,975,450
Less accumulated depreciation for:					
Infrastructure	(14,878,611)	(1,257,220)		6,577	(16,129,254)
Structures and improvements	(14,848,039)	(1,440,225)		(175,315)	(16,463,579)
Equipment	(16,934,972)	(2,381,225)	764,242	2,191,524	(16,360,431)
Improvements other than buildings	(163,873)	(157,333)		(1,945,694)	(2,266,900)
Total accumulated depreciation	(46,825,495)	(5,236,003)	764,242	77,092	(51,220,164)
Total capital assets, being depreciated, net	66,463,772	(455,665)	(169,261)	6,916,440	72,755,286
Government activities capital assets, net	<u>\$ 78,395,170</u>	<u>\$ 2,454,218</u>	<u>\$ (169,261</u>)	<u>\$ 213,330</u>	<u>\$ 80,893,457</u>

Depreciation

Depreciation expense was charged to governmental functions as follows:

General government	\$	744,892
Public protection		1,613,071
Public ways		1,632,855
Health and sanitation		598,496
Public assistance		553,285
Education		79,479
Recreation and culture		13,925
Total Depreciation Expense – Governmental Functions	<u>\$</u>	5,236,003

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 9: Long-Term Liabilities

Long-term liabilities at June 30, 2003 consisted of the following:

Governmental Activities Type of Indebtedness (Purpose)	Maturity	Interest Rates	Annual Principal Installments	Original Issue Amount	Outstanding at June 30, 2003
Taxable Pension Obligation Bonds 1996 Series (Issued to meet net pension obligation of the County's retirement plan)					
	7/01/03-7/01/09	5.54%-6.97%	\$2,225,000-\$4,770,000	<u>\$ 30,720,000</u>	<u>\$ 12,550,000</u>
2002 Series (Issued to partially refund the 1996 Series and to meet the net pension obligation of the County's retirement plan)					
	7/01/04-7/01/26	2.07%-5.77%	\$885,000-\$7,560,000	91,945,000	91,945,000
				122,665,000	104,495,000
Certificates of Participation 1998 Issue (defeased the 1989 refunding Certificates of Participation)					
Serial Current Interest Certificates	8/15/03-8/15/06	4.05%-4.30%	\$275,000-\$490,000	<u>\$ 8,600,000</u>	<u>\$ 1,390,000</u>
2000 Issue (Refunding of 1998 COPs)					
Serial Current Interest Certificates Term Current Interest Certificates	6/01/04-6/01/16 6/1/2030	4.10%-5.0% 5.25%	\$75,000-\$535,000 \$570,000-\$1,905,000	6,120,000 16,360,000	5,205,000 16,360,000
2000 Issue				22,480,000	21,565,000
2001 Issue (Refunding of 1993 certific	ates)				
Serial Current Interest Certificates Term Current Interest Certificates	6/01/04-6/01/21 6/01/2024	3.5%-4.8% 4.98%	\$240,000-\$460,000 \$480,000-\$525,000	6,455,000 <u>1,510,000</u>	6,075,000 1,510,000
2001 Issue				7,965,000	7,585,000

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 9: Long-Term Liabilities (continued)

A. Summary of Long-Term Liabilities

The following is a summary of long-term liabilities transactions for the year ended June 30, 2003:

	Balance July 1, 2002	Additions	Deletions	Balance June 30, 2003	Amounts Due Within One Year	Long-Term Portion
Governmental Activities:						
Bonds payable	\$ 25,720,000	\$ 91,945,000	\$ 13,170,000	\$ 104,495,000	\$ 2,225,000	\$ 102,270,000
Certificates of Participation	31,065,000		525,000	30,540,000	740,000	29,800,000
Capital leases	1,365,561	957,014	337,191	1,985,384	413,921	1,571,463
Compensated absences	3,562,293	353,774		3,916,067	3,916,067	
Landfill closure/postclosure						
care costs	6,953,745	404,269		7,358,014		7,358,014
Total Governmental Activities	<u>\$ 68,666,599</u>	<u>\$ 93,660,057</u>	<u>\$ 14,032,191</u>	<u>\$ 148,294,465</u>	<u>\$ 7,294,988</u>	<u>\$ 140,999,477</u>

As of June 30, 2003, annual debt service requirements of governmental activities to maturity are as follows:

	Governmental Activities			
Year Ending	Bonds l	Payable	Certificates of	f Participation
June 30	Principal	Interest	Principal	Interest
2004	\$ 2,225,000	\$ 8,120,357	\$ 740,000	\$ 1,488,927
2005	2,340,000	7,938,895	570,000	1,463,451
2006	2,455,000	7,931,315	885,000	1,434,403
2007	2,585,000	7,924,767	1,470,000	1,398,263
2008	2,730,000	7,919,341	635,000	1,347,308
2009-2013	16,160,000	39,553,374	3,655,000	6,354,294
2014-2018	20,865,000	39,421,281	4,560,000	5,437,425
2019-2023	27,275,000	39,238,020	5,815,000	4,207,258
2024-2028	27,860,000	31,187,559	8,500,000	2,323,487
2029-2030			3,710,000	294,748
	<u>\$104,495,000</u>	<u>\$189,234,909</u>	<u>\$ 30,540,000</u>	<u>\$ 25,749,564</u>

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 9: Long-Term Liabilities (continued)

A. Summary of Long-Term Liabilities (continued)

New Debt

On December 19, 2002, the County issued \$91,945,000 of Taxable Pension Obligation Bonds, Refunding Series 2002 (the "2002 Bonds"). The proceeds of the 2002 Bonds were issued (i) to refund the obligation of the County to the County of Mendocino Employees' Retirement Association evidenced by the 2002 debenture, (ii) to defease a portion of the County of Mendocino Taxable Pension Obligation Bonds, Series 1996, and (iii) to pay the costs of issuance of the 2002 Bonds. The County's obligation with respect to the 2002 Bonds is an absolute and unconditional obligation imposed upon the County by law and enforceable against the County pursuant to the retirement law and payment of principal and interest on the 2002 Bonds will mature annually on July 1 of each year starting in 2004 and ending in 2026. Interest on the Bonds is payable semi-annually on January 1 and July 1 of each year, commencing July 1, 2003. Interest rates range from 2.07% to 5.77%.

Defeasance of Debt

The 2002 Bonds were issued to defease approximately fifty percent of each maturity of the \$23,795,000 outstanding principal amount of 1996 Bonds (the refunded bonds). The amount of principal defeased was \$11,245,000 and the interest was \$3,911,938, totaling \$15,156,938. Since the 2002 Bonds include partial defeasance of the 1996 Bonds and additional debt for the payment of the County's unfunded actuarial accrued liability with respect to retirement benefits for County employees, there was no economic gain or loss on the partial defeasance of the 1996 Bonds.

Debt Service Forward Agreement

In December 2002, the County entered into a debt service forward agreement with the fiscal agent related to the 2002 Bonds. The County received \$4,811,500 in advance for interest to be earned on the required reserves deposited with the fiscal agent over the life of the bonds. The amount was recognized by the General Fund as other revenue in the fund statements, and as deferred revenue to be amortized over the life of the bonds in the government-wide statement of net assets.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 9: Long-Term Liabilities (continued)

B. Leases

Operating Leases

The County has signed several operating leases, primarily for office buildings. Terms of the leases are month-to-month or contain early termination clauses. Because of this, the County does not have a definite noncancelable commitment from the various leases.

Capital Leases

Equipment and related accumulated amortization under capital leases are as follows:

	Governmenta Activities	
Equipment	\$	2,929,131
Less: accumulated amortization		(672,899)
Net Value	<u>\$</u>	2,256,232

The County has entered into lease agreements for data processing systems, copy machines, and other equipment. The original cost of all leased equipment was \$2,929,131. The minimum future lease commitments on these leases are as follows:

Fiscal Year		
Ending		
June 30,	P	ayments
2004	\$	490,067
2005		464,577
2006		357,448
2007		353,855
2008		258,051
2009-2011		300,232
Total Minimum Lease Payments		2,224,231
Less Amount Representing Interest		(238,846)
Present Value of Net Minimum		
Lease Payments	<u>\$</u>	<u>1,985,384</u>

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 9: Long-Term Liabilities (continued)

D. Compensated Absences

Vacation – employees accrue vacation at varying rates depending on the length of an employee's service. Upon termination unused vacation, up to accrual limits, is paid off in cash. Sick leave – all employees accrue sick leave at the rate of 15 days per year. Sick leave may be accrued without limit. Upon termination, unused sick leave will be applied toward length of service for retirement credit. Holidays must be taken within the calendar year and are not accruable. The County records the gross vacation liability. At fiscal year end, the total liability for compensated absences was \$3,916,067. The entire amount was considered current, based on experience.

E. Municipal Solid Waste Landfill Closure and Postclosure Care Costs

State and federal law and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfills stop accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$7,358,014 reported as landfill closure/postclosure liability at June 30, 2003 represents the cumulative amount reported to date based on the use of various percents of the estimated capacity of the landfills. These amounts are based on what it would cost to perform all closure and postclosure care in 2003. The County expects to close all landfills by the fiscal year ended June 30, 2005. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The following information pertains to the various landfills in the County:

		Percent	Expected Closure	Estimated Jiability at
Location	Ownership of Landfill	Filled	Date	ne 30, 2003
Caspar Landfill	Mendocino County/	100%		
	City of Fort Bragg		Closed	\$ 1,061,550
South Coast Landfill	Mendocino County	N/A	2005	2,292,904
Laytonville Landfill	Mendocino County	100%	Closed	 4,003,560
				\$ 7,358,014

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 9: Long-Term Liabilities (continued)

E. Municipal Solid Waste Landfill Closure and Postclosure Care Costs (continued)

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care. The County is in compliance with these requirements, and, at June 30, 2003, investments of \$1,217,490 are held for these purposes. The County intends to obtain either a grant or issue debt to fund the closure costs. The County expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

Note 10: Construction Commitments

At June 30, 2003, the County had ongoing construction commitments that totaled approximately \$3.4 million.

Note 11: Net Assets/Fund Balances

Net Assets

The government-wide and proprietary fund financial statements utilize a net assets presentation. Net assets are categorized as invested capital assets (net of related debt), restricted and unrestricted.

- Invested in Capital Assets, Net of Related Debt This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- *Restricted Net Assets* This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Assets This category represents net assets of the County, not restricted for any project or other purpose.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 11: Net Assets/Fund Balances (continued)

Net Assets (continued)

As of June 30, 2003, the County had the following restrictions to net assets:

Restricted for:	
Capital projects	\$ 2,648,520
Debt service	6,915,159
Other purposes	5,103,944
Total	<u>\$ 14,667,623</u>

Fund Balances

In the fund financial statements, reserves and designations segregate portions of fund balance that are either not available or have been earmarked for specific purposes. The various reserves and designations are established by actions of the Board and management and can be increased, reduced or eliminated by similar actions.

As of June 30, 2003, reservations of fund balance are described below:

The term "reserved" is used to indicate that a portion of reported fund balance is (1) legally restricted to a specific use or (2) not available for appropriation or expenditure. The County's management will sometimes designate portions of unreserved (available) fund balance based on tentative future spending plans. Designated portions of fund balance represent financial resources legally available for uses other than those tentatively planned.

The County has "reserved" fund balances as follows:

- *Reserve for Imprest Cash* was created to represent the portion of the fund balance that is not available for expenditure because the County maintains various levels of revolving funds for daily operations. The balance at June 30, 2003 was \$6,366.
- *Reserve for Encumbrances* was created to represent encumbrances outstanding at the end of the year based on purchase order and contracts signed by the County but not yet completed as of the close of the final year. The balance at June 30, 2003 was \$290,021.
- *Reserve for Debt Service and Capital Projects* was created to represent cash held with fiscal agent for debt service and capital projects. The portion of fund balance representing the reserve does not represent an available spendable resource. The balance at June 30, 2003 was \$10,754,155.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 11: Net Assets/Fund Balances (continued)

Fund Balances (continued)

• *Reserve for Inventory* was created to represent the balance of inventory that is not available for expenditure. The balance at June 30, 2003 was \$895,713.

Note 12: County Employees Retirement Plan (Defined Benefit Pension Plan)

Plan Description

The Mendocino County Retirement Association is a multiple employer defined benefit pension plan serving the employees of the County of Mendocino and two special districts. The Association was established under the County Employees Retirement Act of 1937, as amended. The plan is totally controlled and governed by a nine-member retirement board and is available to essentially all full-time employees of the County and certain special districts. Members of the board are appointed as follows: four members are appointed by the Board of Supervisors, two members are elected by general county employees, one member is elected by safety county employees, one member is elected by safety county Treasurer who is an ex-officio board member and administrator of the retirement system.

Funding Policy

Employees of the County and the special districts contribute to the plan. County contributions for the plan's year ended June 30, 2003 were \$6,378,300 and contributions by the employees of the County and the special districts were \$4,334,027.

Annual Pension Cost

The Retirement Association uses an entry age normal method with a supplemental present value for its actuarial computations. Significant actuarial assumptions used to determine the standardized measure of the pension benefit obligations are a) a rate of return on current and future investments of 8.0 percent compounded annually, b) projected salary increases of 1.0 percent per year attributable to merit/longevity, and c) additional projected salary increases of 4.75 percent per year attributable to inflation.

The Association was audited by other auditors. The last audit performed was for the year ended June 30, 2002. An audit is in progress for the fiscal year ending June 30, 2003. The following summarized financial information is presented for the year ended June 30, 2002 (a complete financial statement of the Association is available at the Auditor-Controller's Office of the County of Mendocino).

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 12: County Employees Retirement Plan (Defined Benefit Pension Plan) (continued)

Annual Pension Cost (continued)

Statement of Net Assets	
Current assets Bond and equities Total Assets	\$ 4,823,286 <u>137,613,288</u> 142,436,574
Accounts payable and other liabilities Net Assets Held in Trust for Pension Benefits	<u>1,047,878</u> <u>\$ 141,388,696</u>
Statement of Changes in Net Assets	
Revenues Member contributions Employer contributions Investment income – net of expenses of \$241,597 Other income Total Revenues	\$ 4,334,027 6,378,300 (9,209,605) <u>161,350</u> <u>1,664,072</u>
Expenses Retirement benefit payments Refunds of contributions Administrative and professional expenses Health care premiums Total Expenditures	8,894,035 506,988 197,137 <u>2,295,076</u> <u>11,893,236</u>
Net Operating Income (Loss) Net Assets – Beginning of Year	(10,229,164) <u>151,617,860</u>
Net Assets – End of Year	<u>\$ 141,388,696</u>

Statement of Net Assets

Note 13: Post-Retirement Benefits

The County pays in accordance with County ordinance, post-retirement medical benefits for retirees who have at least ten years of County service. If the retiree has less than ten years of service, then the retiree pays a percentage of the medical benefits. The benefits paid by the County are funded on a pay-as-you-go basis. At fiscal year end, there were 690 County retirees, of which, 481 received healthcare benefits totaling \$2,271,076 for the year ended June 30, 2003.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 14: Contingencies

A. Litigation

There are many lawsuits pending in which the County is involved. Some of the lawsuits have been filed solely against the County, while in others, the County is one of a group of defendants. County Counsel had indicated that probable potential claims against the County are \$50,000 to \$100,000, while possible potential claims against the County range in the area of \$1,000,000. The general liability self-insurance program would cover probable claims losses for which adequate reserves have been maintained.

B. Grants

The County participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental entities. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the County may be required to reimburse the grantor government. As of June 30, 2003, significant amounts of grant expenditures have not been audited, but the County believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on any of the individual governmental funds or the overall financial position of the County.

Note 15: Risk Management

The County has four risk management funds (Internal Service Funds) to administer the County's insurance programs that are fully self-insured, partially self-insured or fully funded. Fund revenues are primarily premium charges to other departments and funds, and are planned to equal estimated expenses resulting from the self-insurance programs including claims expenses, liability insurance coverage in excess of the self-insured retention amounts, and other operating expenses. Liability for unpaid claims is subject to change due to future reestimations of claims by program administrators, inflation, and changes in laws and regulations. The primary activities of the funds consist of risk management programs related to the following:

A. Unemployment Insurance

The County is fully self-insured for this program. The estimated claims liability at fiscal year end was \$608,854.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 15: **<u>Risk Management</u>** (continued)

B. General Liability Insurance

The County maintains a self-insured retention (SIR) of \$200,000 per occurrence for this program. Losses which exceed the SIR are covered by excess insurance obtained through CSAC-Excess Insurance Authority. This program is the only insurance program administered without the benefit of a third party administrator. The administration of this program is a joint effort between the Risk Management Division and the Office of the County Counsel. The liability for unpaid claims was based on actual outstanding claims at June 30, 2003, plus an amount for "incurred but not reported claims." The liability is based on the estimated ultimate cost of settling the claims within the program's self-insured retention. The liability of \$1,043,667 includes incurred but not reported claims.

The County maintains an SIR of \$200,000 per occurrence for this program. Losses which exceed the SIR are covered by an excess insurance policy purchased through CSAC-Excess Insurance Authority. The County contracts with Claims Management, Inc., a third party administrator, to provide claims services for the program. The liability for unpaid claims was based on an actuarial study prepared by Pacific Actuarial Consultants. The liability is based on the estimated ultimate cost of settling the claims within the program's self-insured retention. The County has elected to become fully insured through CSAC-Excess Insurance Authority on July 1, 1997.

C. Health Insurance

The County is fully self-insured and administers the program. The County has hired Driver Alliant as a health plan consultant/actuary to review the health plan on an annual basis, and determine by how much County and employee share in premiums should be increased. The estimated claims liability at fiscal year end was \$1,380,000.

Changes in the fund's claims liability amount for the past two years were:

	Unemployment Insurance		General Liability Insurance		Health Insurance			Total
Claims liability, 07/01/01 Current year claims and changes in estimates Claims payments Claims liability, 06/30/02 as restated	\$ \$	 	\$ \$	312,292 304,154 (407,873) 208,573		 9,427,736 (<u>8,080,736</u>) <u>1,347,000</u>	\$ \$	312,292 9,731,890 (8,488,609) 1,555,573
Claims liability, 07/01/02 Current year claims and changes in estimates Claims payments Claims liability, 06/30/03	\$ <u>\$</u>	 806,340 <u>(917,486</u>) <u>608,854</u>	\$ <u>\$</u>	208,573 1,311,116 (476,022) 1,043,667		1,347,000 9,722,759 (9,689,759) 1,380,000	\$ <u>\$</u>	1,555,573 11,840,215 (10,363,267) <u>3,032,521</u>

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Note 16: Excess Expenditures Over Budget

The following funds had excess expenditures over budget:

	Budget Expenditur		Variance
Library	\$ 1,159,126	\$ 1,210,845	\$ 51,719
Mobile Spay and Neuter	41,100	53,772	12,672
Museum Bookstore and Special Projects	59,239	70,733	11,494
Meadowbook Manor Station	500	6,278	5,778
Mendocino County Water Agency	304,062	308,870	4,808
Debt Service	2,050,956	2,088,819	37,863
Pension Obligation Bonds	3,705,692	84,360,528	80,654,836
Vehicle Replacement	516,555	590,521	73,966
Unemployment Insurance	101,500	198,506	97,006
General Liability Insurance	893,959	1,910,287	1,016,328
Health Insurance	8,326,927	10,161,942	1,835,015
Software Acquisition	260,945	286,782	25,837

Note 17: Subsequent Events

On July 1, 2003, the County issued a \$22,180,314 tax and revenue anticipation note. The funds were budgeted for operations. The note is due and payable June 25, 2004 and carries a 2.0% interest rate.

REQUIRED SUPPLEMENTARY INFORMATION

Required Supplementary Information For the Fiscal Year Ended June 30, 2003

SCHEDULE OF FUNDING PROGRESS

The table below shows a three-year analysis of the actuarial value of assets as a percentage of the actuarial accrued liability and the unfunded actuarial accrued liability as a percentage of the annual covered payroll as of June 30:

Valuation	Entry Age Actuarial Accrued	Actuarial Value	Unfunded/ (Overfunded)	Funded	Annual Covered	UAAL as a	
Date	<u>Liability (AAL)</u>	of Assets	Liability (UAAL)	Ratio	<u>Payroll</u>	<u>% of Payroll</u>	
6/30/00 6/30/01 6/30/02	\$ 185,423,000 204,699,000 226,883,000	\$ 150,056,000 157,545,000 158,115,000	\$ 35,367,000 47,154,000 68,768,000	80.9% 77.0% 69.7%	\$ 44,132,000 53,188,000 57,701,000	80.1% 88.7% 119.2%	

Budgetary Comparison Schedule General Fund For the Year Ended June 30, 2003

		Budgetec Original	l Ar	nounts Final		ctual Amounts adgetary Basis)		/ariance with Final Budget Positive (Negative)
		Ofiginal		Filla	(DI	lugetaly Dasis)		(Negative)
Budgetary fund balances, July 1	\$	9,251,160	\$	9,251,160	\$	9,251,160	\$	
Resources (inflows):								
Taxes		36,465,313		36,465,313		34,294,502		(2,170,811)
Licenses and permits		2,371,261		2,371,261		2,534,960		163,699
Fines, forfeits and penalties		1,579,078		1,609,078		1,441,837		(167,241)
Revenue from use of money and property		2,950,792		2,950,792		1,096,848		(1,853,944)
Aid from other governments		79,618,467		79,738,467		75,690,560		(4,047,907)
Charges for services		9,664,508		9,585,723		9,834,119		248,396
Miscellaneous revenue		3,750,101		4,106,166		8,394,963		4,288,797
Other financing sources		1,513,715		1,513,715		1,151,318		(362,397)
Amounts available for appropriation		137,913,235		138,340,515		134,439,107		(3,901,408)
Charges to appropriations (outflows): Current:								
General government		16,387,180		16,537,604		12,805,806		3,731,798
Public protection		37,343,165		37,400,554		36,446,839		953,715
Public way and facilities		79,601		179,601		75,336		104,265
Health and sanitation		26,847,257		27,005,771		24,649,282		2,356,489
Public assistance		51,895,290		51,895,290		49,155,912		2,739,378
Education		225,148		225,148		212,893		12,255
Recreation and cultural services		259,981		260,981		246,290		14,691
Debt service - interest						891,964		(891,964)
Capital outlay						916,493		(916,493)
Other financing uses		5,847,035		6,198,661		9,053,388		(2,854,727)
Total charges to appropriations		138,884,657		139,703,610		134,454,203		5,249,407
Budgetary fund balances, June 30	\$	8,279,738	\$	7,888,065	\$	9,236,064	\$	1,347,999
Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures:								
Sources/inflows of resources Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison statement							\$	134,439,107
Differences - budget to GAAP:								
Transfers from other funds are inflows of budgetary resources but are not revenues for budgetary purposes								(1,151,318)
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds						\$	133,287,789	

Budgetary Comparison Schedule (continued) General Fund For the Year Ended June 30, 2003

Uses/outflows of resources	
Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison statement	\$ 134,454,203
Differences - budget to GAAP:	
Transfers to other funds are outflows of budgetary resources but are not expenditures for budgetary purposes	(9,053,388)
Encumbrances for supplies and services ordered but not received is reported in the year the order is placed for budgetary purposes, but in the year the supplies are	
received for financial reporting purposes	 (105,687)
Total expenditures as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	\$ 125,295,128

Budgetary Comparison Schedule Debt Service Fund For the Year Ended June 30, 2003

	Budgeted	l Ar	nounts	Act	ual Amounts		Variance with Final Budget Positive
	 Original		Final	(Buo	lgetary Basis)		(Negative)
Budgetary fund balances, July 1	\$ 3,298,621	\$	3,298,621	\$	3,298,621	\$	
Resources (inflows):							
Revenue from use of money and property	62,000		62,000		80,269		18,269
Charges for services							
Other financing sources	 1,221,469		1,221,469		1,137,146		(84,323)
Amounts available for appropriation	 1,283,469		1,283,469		1,217,415		(66,054)
Charges to appropriations (outflows): Current:							
General government	13,185		13,185		33,366		(20,181)
Debt service - principal	525,000		525,000		525,000		(,)
Debt service - interest	1,512,771		1,512,771		1,530,453		(17,682)
Cost of debt issuance							
Other financing uses	 					_	
Total charges to appropriations	 2,050,956	_	2,050,956		2,088,819		(37,863)
Budgetary fund balances, June 30	\$ 2,531,134	\$	2,531,134	\$	2,427,217	\$	(103,917)

Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures:

Sources/inflows of resources Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison statement	\$	1,217,415
Differences - budget to GAAP:		
Debt issuance is an inflow of budgetary resources but is not revenue for budgetary purposes		(1,137,146)
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	<u>\$</u>	80,269

Budgetary Comparison Schedule Pension Obligation Bonds Fund For the Year Ended June 30, 2003

		Budgetee	1 4 1	nounts	Ac	tual Amounts		Variance with Final Budget Positive
		Original		Final		dgetary Basis)		(Negative)
Budgetary fund balances, July 1	\$	3,170,117	\$	3,170,117	\$	3,170,117	\$	
Resources (inflows):								
Revenue from use of money and property						20,583		20,583
Charges for services		4,650,000		4,650,000		4,536,970		(113,030)
Other financing sources						91,945,000		91,945,000
Amounts available for appropriation		4,650,000		4,650,000		96,502,553		91,852,553
Charges to appropriations (outflows): Current:								
General government		7,500		7,500		77,424,237		(77,416,737)
Debt service - principal		1,925,000		1,925,000		1,925,000		
Debt service - interest		1,773,192		1,773,192		2,585,352		(812,160)
Cost of debt issuance						2,425,939		(2,425,939)
Other financing uses						11,245,000		(11,245,000)
Total charges to appropriations	_	3,705,692		3,705,692		95,605,528		(91,899,836)
Budgetary fund balances, June 30	\$	4,114,425	\$	4,114,425	\$	4,067,142	\$	(47,283)
Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures: Sources/inflows of resources								
Actual amounts (budgetary basis) "available for approp budgetary comparison statement	oria	tion" from th	ne				\$	96,502,553
Differences - budget to GAAP:								
Debt issuance is an inflow of budgetary resources l for budgetary purposes	out i	is not revenue	e					(91,945,000)
Total revenues as reported on the statement of revenue changes in fund balances - governmental funds	s, e	xpenditures,	and				\$	4,557,553
Uses/outflows of resources								
Actual amounts (budgetary basis) "total charges to app budgetary comparison statement	rop	riations" from	n th	e			\$	95,605,528
Differences - budget to GAAP:								
Payment to refunded debt escrow agent is an outflo is not an expenditure for budgetary purposes	ow o	of budgetary	reso	ources but				(11,245,000)
Total expenditures as reported on the statement of reve expenditures, and changes in fund balances - govern							\$	84,360,528
experiences, and enanges in rund balances - governi		ituri Turius					ψ	07,300,320

Note to Required Supplementary Information For the Year Ended June 30, 2003

BUDGETARY BASIS OF ACCOUNTING

In accordance with the provisions of Sections 29000 and 29143, inclusive, of the California Government Code and other statutory provisions, commonly known as the County Budget Act, the County prepares and legally adopts a final budget for each fiscal year on or before August 30. Budgeted expenditures are enacted into law through the passage of an Appropriation Ordinance. This ordinance mandates the maximum authorized expenditures for the fiscal year and cannot be exceeded except by subsequent amendments to the budget by the County's Board of Supervisors.

An operating budget is adopted each fiscal year for all Governmental Funds. Expenditures are controlled at the object level within budget units for the County. The object level within a budget unit is the level at which expenditures may not legally exceed appropriations. Any amendments or transfers of appropriations between object levels within the same budget unit or between departments or funds are authorized by the County Manager's office and must be approved by the Board of Supervisors. Supplementary appropriations normally financed by unanticipated revenues during the year must be approved by the Board of Supervisors. Pursuant to Board Resolution, the County Manager is authorized to approve transfers and revision of appropriations under \$50,000 within a single budget unit as deemed necessary and appropriate. Budgeted amounts in the budgetary financial schedules are reported as originally adopted and is amended during the fiscal year by resolutions approved by the Board of Supervisors.

The County uses an encumbrances system as an extension of normal budgetary accounting for the general, special revenue, and other debt service funds and to assist in controlling expenditures of the capital projects funds. Under this system, purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of applicable appropriations. Encumbrances outstanding at year-end are recorded as reservations of fund balance since they do not constitute expenditures or liabilities. Encumbrances are combined with expenditures for budgetary comparison purposes. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward in the ensuing year's budget.

The budget approved by the Board of Supervisors for the general fund includes budgeted expenditures and reimbursements for amounts disbursed on behalf of other Governmental Funds. Actual reimbursements for these items have been eliminated in the accompanying budgetary financial schedules. Accordingly, the related budgets for these items have also been eliminated in order to provide a meaningful comparison of actual and budgeted results of operations.

The budgets for the governmental funds may include an object level known as "intrafund transfers" in the charges for appropriations. This object level is an accounting mechanism used by the County to show reimbursements between operations within the same fund (an example would be the General Fund).

The amounts reported in the budgetary basis differ from the basis used to present the basic financial statements in accordance with generally accepted accounting principles (GAAP). Annual budgets are prepared on the modified accrual basis of accounting except that current year encumbrances are budgeted as expenditures.

SUPPLEMENTAL INFORMATION

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2003

	Special Revenue	Capital Projects	Debt Service	Total
Assets				
Cash and investments in County Treasury Restricted cash:	\$ 3,630,418	\$ 1,819,764	\$	\$ 5,450,182
Cash held with fiscal agent		1,026,070		1,026,070
Imprest cash	467			467
Due from other funds	1,099,204			1,099,204
Accounts receivable	1,240,744			1,240,744
Inventory of supplies, at cost	598,729			598,729
Total Assets	\$ 6,569,562	\$ 2,845,834	\$	\$ 9,415,396
Liabilities and Fund Balances				
Liabilities:				
Accounts payable	\$ 219,279	\$ 197,314	\$ 20,277	\$ 436,870
Accrued salaries and benefits	168,081			168,081
Due to other funds	17,157		265,489	282,646
Matured principal and interest payable				
Deferred revenues	1,099,204			1,099,204
Total Liabilities	1,503,721	197,314	285,766	1,986,801
Fund Balances:				
Reserved for:				
Encumbrances	182,598			182,598
Inventory	598,729			598,729
Imprest cash	467			467
Debt service				
Capital projects		1,026,070		1,026,070
Unreserved, reported in:				
Special revenue funds	4,284,047			4,284,047
Debt service funds			(285,766)	(285,766)
Capital project funds		1,622,450		1,622,450
Total Equities	5,065,841	2,648,520	(285,766)	7,428,595
Total Liabilities and Fund Balances	\$ 6,569,562	\$ 2,845,834	<u>\$</u>	\$ 9,415,396

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2003

	Special Revenue	Capital Projects	Debt Service	Total
Revenues:				
Taxes	\$ 302,128	\$	\$	\$ 302,128
Licenses, permits and franchises	251,455		·	251,455
Fines, forfeitures and penalties	218,980			218,980
Revenue from use of money and property	64,756	43,824	(2,854)	105,726
Aid from other governmental agencies	17,685,465	831,760		18,517,225
Charges for services	326,616			326,616
Other revenue	220,241	58,393		278,634
Total Revenues	19,069,641	933,977	(2,854)	20,000,764
Expenditures: Current:				
General government	207,743		119,417	327,160
Public protection	2,646,263			2,646,263
Public ways and facilities	8,300,980			8,300,980
Health and sanitation	3,842,326			3,842,326
Public assistance	3,245,336			3,245,336
Education	1,203,781			1,203,781
Recreation and culture services	65,014			65,014
Debt service - principal				
Debt service - interest				
Capital outlay	1,098,894	3,198,029		4,296,923
Total Expenditures	20,610,337	3,198,029	119,417	23,927,783
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(1,540,696)	(2,264,052)	(122,271)	(3,927,019)
Other Financing Sources (Uses):				
Issuance of new debt	505,281			505,281
Sale of capital assets	56,251			56,251
Transfers In	4,833,045	293,000		5,126,045
Transfers Out	(1,252,628)			(1,252,628)
Total Other Financing Sources (Uses)	4,141,949	293,000		4,434,949
Net Change in Fund Balances	2,601,253	(1,971,052)	(122,271)	507,930
Fund Balances, Beginning	2,285,025	4,619,572	(163,495)	6,741,102
Prior period adjustment	179,563			179,563
Fund Balances, Beginning, as Restated	2,464,588	4,619,572	(163,495)	6,920,665
Fund Balances, Ending	\$ 5,065,841	\$ 2,648,520	\$ (285,766)	\$ 7,428,595

Assets	Road	Accumulative Capital Road Outlay		Fish and Game	Special Aviation
Cash and investments in County Treasury Imprest cash Due from other funds Accounts receivable Inventory of supplies, at cost Total Assets	\$ 333,416 50 1,148,649 598,729 <u>\$ 2,080,844</u>	\$ 488,805 <u></u> <u></u> <u></u> <u>\$ 488,805</u>	\$ 102,460 217 47,408 <u>\$ 150,085</u>	\$ 157,477 <u></u> <u>\$ 157,477</u>	\$ 207,920 <u></u> <u>\$ 207,920</u>
Liabilities and Fund Balances					
Liabilities: Accounts payable Accrued salaries and benefits Due to other funds Deferred revenues Total Liabilities	\$ 99,063 105,521 204,584	\$ 77,849 77,849	\$ 14,815 20,377 35,192	\$ 	\$
Fund Balances: Reserved for: Encumbrances Inventory Imprest cash Unreserved: Undesignated Total Fund Balances	53,968 598,729 50 <u>1,223,513</u> <u>1,876,260</u>	 410,956 410,956	 217 <u>114,676</u> 114,893	 157,477 157,477	88,282 <u>119,638</u> 207,920
Total Liabilities and Fund Balances	\$ 2,080,844	\$ 488,805	\$ 150,085	<u>\$ 157,477</u>	\$ 207,920

<u>Assets</u>	Supplemental Law Enforcement		COPS AB 1913	Sheriff Special Projects	Mobile Spay/ Neuter	Museum Bookstore/ Projects
Cash and investments in County Treasury Imprest cash Due from other funds Accounts receivable Inventory of supplies, at cost	\$	14,707 	\$ 330,810 	\$ 380,887 	\$ 15,537 4,738 	\$ 100,114 3,759
Total Assets	\$	14,707	\$ 330,810	\$ 380,887	\$ 20,275	\$ 103,873
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	1,602	\$ 868	\$ 3,843	\$	\$ 4,187
Accrued salaries and benefits		881	3,300			
Due to other funds						
Deferred revenues						
Total Liabilities		2,483	4,168	3,843		4,187
Fund Balances: Reserved for:						
Encumbrances			40,348			
Inventory						
Imprest cash						
Unreserved:						
Undesignated	_	12,224	286,294	377,044	20,275	99,686
Total Fund Balances		12,224	326,642	377,044	20,275	99,686
Total Liabilities and Fund Balances	\$	14,707	\$ 330,810	\$ 380,887	\$ 20,275	\$ 103,873

Assets	Recorder Modernization		Micrographics		Assessor		Realignment	
Cash and investments in County Treasury Imprest cash Due from other funds Accounts receivable Inventory of supplies, at cost Total Assets	\$ <u>\$</u>	349,855 2,562 352,417	\$ <u>\$</u>	 1,079 1,079	\$ \$	46,256 46,256	\$	 1,099,204 1,099,204
Liabilities and Fund Balances								
Liabilities: Accounts payable Accrued salaries and benefits Due to other funds Deferred revenues Total Liabilities	\$	 	\$	 1,076 1,076	\$	44 4,060 4,104	\$	 1,099,204 1,099,204
Fund Balances: Reserved for:								
Encumbrances								
Inventory								
Imprest cash Unreserved:								
Undesignated		352,417		3		42,152		
Total Fund Balances		352,417		3		42,152		
Total Liabilities and Fund Balances	\$	352,417	\$	1,079	\$	46,256	\$	1,099,204

Assets	Redwood Valley Park Endowment		Walker Endowment		Fort Bragg Library Endowment		Museum ndowment
Cash and investments in County Treasury Imprest cash Due from other funds Accounts receivable Inventory of supplies, at cost	\$	62,081 	\$	3,468 	\$	26,455 	\$ 124,333
Total Assets	\$	62,081	\$	3,468	\$	26,455	\$ 124,333
Liabilities and Fund Balances							
Liabilities:							
Accounts payable	\$		\$		\$		\$
Accrued salaries and benefits							
Due to other funds							
Deferred revenues							
Total Liabilities							
Fund Balances: Reserved for:							
Encumbrances							
Inventory							
Imprest cash							
Unreserved:							
Undesignated		62,081		3,468		26,455	 124,333
Total Fund Balances		62,081		3,468		26,455	 124,333
Total Liabilities and Fund Balances	\$	62,081	\$	3,468	\$	26,455	\$ 124,333

Assets	Ukiah Library Endowment	Low Gap Park Endowment	Bookmobile Endowment	Willits Library Endowment	Mobile Spay/Neuter Endowment
Cash and investments in County Treasury Imprest cash Due from other funds Accounts receivable Inventory of supplies, at cost Total Assets	\$ 134,448 <u></u> <u>\$ 134,448</u>	\$ 24,159 <u></u> <u></u> <u></u> <u></u> <u></u> <u></u>	\$ 6,107 <u>\$ 6,107</u>	\$ 5,147 <u>\$ 5,147</u>	\$ 12,143 \$ 12,143
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	\$	\$	\$	\$	\$
Accrued salaries and benefits					
Due to other funds					
Deferred revenues					
Total Liabilities					
Fund Balances: Reserved for:					
Encumbrances					
Inventory					
Imprest cash					
Unreserved:					
Undesignated	134,448	24,159	6,107	5,147	12,143
Total Fund Balances	134,448	24,159	6,107	5,147	12,143
Total Liabilities and Fund Balances	<u>\$ 134,448</u>	\$ 24,159	\$ 6,107	\$ 5,147	\$ 12,143

Assets	Mi	scellaneous Grants]	Special Districts Lighting		Special Districts Other		Total
Cash and investments in County Treasury Imprest cash Due from other funds Accounts receivable Inventory of supplies, at cost Total Assets	\$ \$	161,190 100 161,290	\$	111,286 111,286	\$ \$	431,357 100 32,549 464,006	\$ \$	3,630,418 467 1,099,204 1,240,744 598,729 6,569,562
Liabilities and Fund Balances								
Liabilities: Accounts payable Accrued salaries and benefits Due to other funds Deferred revenues Total Liabilities	\$	8,265 21,530 29,795	\$	 13,097 13,097	\$	8,743 15,396 24,139	\$	219,279 168,081 17,157 1,099,204 1,503,721
Fund Balances: Reserved for: Encumbrances Inventory Imprest cash Unreserved: Undesignated Total Fund Balances		 100 <u>131,395</u> 131,495		 98,189 98,189		 100 <u>439,767</u> <u>439,867</u>		182,598 598,729 467 <u>4,284,047</u> 5,065,841
Total Liabilities and Fund Balances	\$	161,290	\$	111,286	\$	464,006	\$	6,569,562

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended June 30, 2003

		Deed	Ac	cumulative Capital	T	·1	F	Fish and		Special
Revenues:		Road		Outlay	L	ibrary		Game		Aviation
Taxes	\$	172,485	\$		\$		\$		\$	
Licenses, permits and franchises	Ψ	73,442	Ψ		Ψ		Ψ		Ψ	
Fines, forfeitures and penalties		65,565		97,530				21,751		
Revenue from use of money and property		6,227		3,920		4,465		2,141		
Aid from other governmental agencies	5	,465,921		9,705	-	318,328		2,111		73,000
Charges for services	Ο,	51,315				23,120				
Other revenue		30,440		2,462		39,368				
Total Revenues	5	,865,395		113,617		385,281		23,892		73,000
Total Revenues		,005,575		115,017		005,201		23,072		75,000
Expenditures:										
Current:										
General government										
Public protection								5,521		
Public ways and facilities	8,	,209,550								55,430
Health and sanitation										
Public assistance										
Education					1,2	203,781				
Recreation and culture services										
Capital outlay		58,980		754,567		7,064				
Total Expenditures	8,	,268,530		754,567	1,2	210,845		5,521		55,430
Excess (Deficiency) of Revenues										
Over (Under) Expenditures	(2,	403,135)		(640,950)	(8	325,564)		18,371		17,570
Other Financing Sources (Uses):										
Issuance of new debt		505,281								
		56,251								
Sale of capital assets Transfers In	r	,941,723		 988,600	-	 784,560				
Transfers Out		(204,205)		988,000		(34,093)				
Total Other Financing Sources (Uses)		299,050		988,600		(54,095) 750,467				
Total Other Financing Sources (Uses)		,299,030		988,000		/30,407				
Net Change in Fund Balances		895,915		347,650		(75,097)		18,371		17,570
Fund Balances, Beginning		980,345		63,306	1	189,990		139,106		190,350
Prior period adjustment Fund Balances, Beginning, as Restated		980,345		63,306	1	 189,990		139,106		190,350
Fund Balances, Ending	<u>\$ 1</u> ,	876,260	\$	410,956	\$ 1	14,893	\$	157,477	\$	207,920

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2003

	Supplemental Law Enforcement	COPS AB 1913	Sheriff Special Projects	Mobile Spay/ Neuter	Museum Bookstore/ Projects
Revenues:	¢	¢	¢	¢	¢
Taxes	\$	\$	\$	\$	\$
Licenses, permits and franchises					
Fines, forfeitures and penalties Revenue from use of money and property	 696	4,323	12,943	403	1 275
Aid from other governmental agencies	147,998	4,323 291,366	500,000	403	1,375
Charges for services	147,998	291,300	300,000		
Other revenue			7,728	42,979	51,554
Total Revenues	148,694	295,689	520,671	43,382	52,929
Expenditures:		275,007			
Current:					
General government					
Public protection	134,333	292,264	6,356	53,772	
Public ways and facilities					
Health and sanitation					
Public assistance					
Education					
Recreation and culture services					65,014
Capital outlay	30,617	2,798	19,591		5,719
Total Expenditures	164,950	295,062	25,947	53,772	70,733
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(16,256)	627	494,724	(10,390)	(17,804)
	````````````````````````````````		·	<u>`</u>	, <u> </u>
Other Financing Sources (Uses):					
Issuance of new debt					
Sale of capital assets					
Transfers In				10,000	
Transfers Out	(650)		(747,412)		
Total Other Financing Sources (Uses)	(650)		(747,412)	10,000	
Net Change in Fund Balances	(16,906)	627	(252,688)	(390)	(17,804)
Fund Balances, Beginning Prior period adjustment	29,130	326,015	629,732	20,665	117,490
Fund Balances, Beginning, as Restated	29,130	326,015	629,732	20,665	117,490
Fund Balances, Ending	<u>\$ 12,224</u>	\$ 326,642	<u>\$ 377,044</u>	<u>\$ 20,275</u>	<u>\$ 99,686</u>

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2003

	Recorder			
	Modernization	Micrographics	Assessor	Realignment
Revenues:	ф.	ф.	ф.	¢
Taxes	\$	\$	\$	\$
Licenses, permits and franchises				
Fines, forfeitures and penalties				
Revenue from use of money and property	4,455	234	2,327	
Aid from other governmental agencies			160,435	
Charges for services	157,290	32,844		
Other revenue		30,962	14,252	
Total Revenues	161,745	64,040	177,014	
Expenditures:				
Current:				
General government	63,100	84,967	59,676	
Public protection				
Public ways and facilities				
Health and sanitation				
Public assistance				
Education				
Recreation and culture services				
Capital outlay	11,960		2,078	
Total Expenditures	75,060	84,967	61,754	
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	86,685	(20,927)	115,260	
Other Financing Sources (Uses):				
Issuance of new debt				
Sale of capital assets				
Transfers In		502		
Transfers Out	(502)		(116,673)	
Total Other Financing Sources (Uses)	(502)	502	(116,673)	
Net Change in Fund Balances	86,183	(20,425)	(1,413)	
Fund Balances, Beginning	266,234	20,428	43,565	
Prior period adjustment Fund Balances, Beginning, as Restated	266.224	20,428	13 565	
runu Datances, Deginning, as Kestaleu	266,234	20,428	43,565	
Fund Balances, Ending	\$ 352,417	<u>\$ 3</u>	\$ 42,152	<u>\$</u>

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2003

D	Redwood Valley Park Endowment		Walker Endowmer	J			Museum Endowment	
Revenues:	¢		¢		¢		¢	
Taxes	\$		\$ -		\$	-	\$	
Licenses, permits and franchises			-			-		
Fines, forfeitures and penalties			-			-		
Revenue from use of money and property		877	4	9	373	5		8,705
Aid from other governmental agencies			-			-		
Charges for services			-			-		
Other revenue						-		
Total Revenues		877	4	9	373	5		8,705
Expenditures:								
Current:								
General government						-		
Public protection						-		
Public ways and facilities						-		
Health and sanitation						-		
Public assistance						-		
Education						-		
Recreation and culture services						-		
Capital outlay						-		
Total Expenditures						-		
Excess (Deficiency) of Revenues		077	4	0	277	,		0.705
Over (Under) Expenditures		877	4	9	373	5		8,705
<b>Other Financing Sources (Uses):</b>								
Issuance of new debt			-			-		
Sale of capital assets						-		
Transfers In						-		
Transfers Out						-		
Total Other Financing Sources (Uses)			-			-		
Net Change in Fund Balances		877	4	9	373	3		8,705
Fund Balances, Beginning Prior period adjustment		61,204	3,41	9	26,082	2		115,628
Fund Balances, Beginning, as Restated		61,204	3,41	0	26,082			115 629
Fund Datances, Degnining, as Restated		01,204	5,41	フ	20,082	<u></u>		115,628
Fund Balances, Ending	\$	62,081	\$ 3,46	8	\$ 26,455	5	\$	124,333

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2003

D	Lit	kiah orary wment		ow Gap Park dowment	Bookme Endowr		Li	'illits brary owment	Spay	lobile //Neuter owment
Revenues:	¢		¢		¢		¢		¢	
Taxes	\$		\$		\$		\$		\$	
Licenses, permits and franchises										
Fines, forfeitures and penalties										
Revenue from use of money and property		1,898		341		86		72		44
Aid from other governmental agencies										
Charges for services										
Other revenue										
Total Revenues		1,898		341		86		72		44
Expenditures:										
Current:										
General government										
Public protection										
Public ways and facilities										
Health and sanitation										
Public assistance										
Education										
Recreation and culture services										
Capital outlay										
Total Expenditures										
Excess (Deficiency) of Revenues										
Over (Under) Expenditures		1,898		341		86		72		44
Other Financing Sources (Uses):										
Issuance of new debt										
Sale of capital assets										
Transfers In										
Transfers Out										
Total Other Financing Sources (Uses)										
		1 000		2.4.1		06		70		4.4
Net Change in Fund Balances		1,898		341		86		72		44
Fund Balances, Beginning										
Prior period adjustment	1	 32,550		 23,818	6	,021		 5,075		12,099
Fund Balances, Beginning, as Restated		32,550 32,550		23,818		,021		5,075		12,099
rund Dalances, Deginning, as Restated	1.	52,550		23,010	0	,021		5,075		12,099
Fund Balances, Ending	<u>\$ 1.</u>	34,448	\$	24,159	<u>\$ 6</u>	,107	\$	5,147	\$	12,143

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Nonmajor Special Revenue Funds For the Year Ended June 30, 2003

Revenues:	Miscellaneous Grants	Special Districts Lighting	Districts Districts	
Taxes	\$	\$ 43,845	\$ 85,798	\$ 302,128
Licenses, permits and franchises	φ	\$ 45,645	^{\$} 83,798 178,013	\$ 302,128 251,455
Fines, forfeitures and penalties			34,134	218,980
Revenue from use of money and property			8,802	64,756
Aid from other governmental agencies	10,313,594	767	404,351	17,685,465
Charges for services			62,047	326,616
Other revenue			496	220,241
Total Revenues	10,313,594	44,612	773,641	19,069,641
Expenditures:				
Current:				
General government				207,743
Public protection	1,847,204		306,813	2,646,263
Public ways and facilities		36,000		8,300,980
Health and sanitation	3,235,091		607,235	3,842,326
Public assistance	3,245,336			3,245,336
Education				1,203,781
Recreation and culture services				65,014
Capital outlay	151,453		54,067	1,098,894
Total Expenditures	8,479,084	36,000	968,115	20,610,337
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	1,834,510	8,612	(194,474)	(1,540,696)
<b>Other Financing Sources (Uses):</b>				
Issuance of new debt				505,281
Sale of capital assets				56,251
Transfers In			107,660	4,833,045
Transfers Out	(12,500)		(136,593)	(1,252,628)
Total Other Financing Sources (Uses)	(12,500)		(28,933)	4,141,949
Net Change in Fund Balances	1,822,010	8,612	(223,407)	2,601,253
Fund Balances, Beginning	(1,690,515)	89,577	663,274	2,285,025
Prior period adjustment				179,563
Fund Balances, Beginning, as Restated	(1,690,515)	89,577	663,274	2,464,588
Fund Balances, Ending	\$ 131,495	<u>\$ 98,189</u>	\$ 439,867	\$ 5,065,841

# Combining Balance Sheet Nonmajor Lighting Special District Funds Governed by Board of Supervisors June 30, 2003

Assets		lexander Estates	(	Covelo		airview Acres	H	Iopland
Cash and investments in County treasury Total Assets	\$ \$		\$ \$	6,464 6,464	\$ \$	4,064 4,064	\$ \$	31,508 31,508
Liabilities and Fund Balances								
Liabilities: Due to other funds Total Liabilities	\$	12,611 12,611	\$		\$		\$	
Fund Balances: Unreserved: Undesignated Total Fund Balances		(12,611)		6,464 6,464		4,064		<u>31,508</u> 31,508
Total Liabilities and Fund Balances	\$		\$	6,464	\$	4,064	\$	31,508

# Combining Balance Sheet (continued) Nonmajor Lighting Special District Funds Governed by Board of Supervisors June 30, 2003

<u>Assets</u>	Laytonville		Noyo		Oak Knoll		Riverwood Terrace	
Cash and investments in County treasury Total Assets	\$ \$	6,192 6,192	\$ \$		\$ \$	29,606 29,606	\$ \$	6,934 6,934
Liabilities and Fund Balances								
Liabilities: Due to other funds Total Liabilities	\$		\$	486 486	\$		\$	
Fund Balances: Unreserved: Undesignated Total Fund Balances		6,192		(486)		29,606		6,934
Total Liabilities and Fund Balances	\$	6,192 6,192	\$	(486)	\$	29,606 29,606	\$	6,934 6,934

#### Combining Balance Sheet (continued) Nonmajor Lighting Special District Funds Governed by Board of Supervisors June 30, 2003

Assets	Ukiah Village		West Talmage		Total	
Cash and investments in County treasury Total Assets		6,152 6,152	\$ \$	10,366 10,366	-	111,286 111,286
Liabilities and Fund Balances						
Liabilities: Due to other funds Total Liabilities	\$		\$		\$	13,097 13,097
Fund Balances: Unreserved: Undesignated Total Fund Balances		<u>6,152</u> 6,152		10,366 10,366		98,189 98,189
Total Liabilities and Fund Balances	<u>\$</u> 1	6,152	\$	10,366	\$	111,286

#### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Lighting Special Districts Governed by the Board of Supervisors For the Year Ended June 30, 2003

	Alexander Estates	Covelo	Fairview Acres	Hopland	
Revenues:					
Taxes	\$ 6,160	\$ 5,496	\$ 1,292	\$ 10,028	
Aid from other governmental agencies	106	90	22	173	
Total Revenues	6,266	5,586	1,314	10,201	
Expenditures:					
Current:			~~~		
Public ways and facilities	8,133	5,149	897	5,484	
Total Expenditures	8,133	5,149	897	5,484	
Net change in fund balances	(1,867)	437	417	4,717	
Fund Balances, Beginning	(10,744)	6,027	3,647	26,791	
Fund Balances, Ending	\$ (12,611)	\$ 6,464	\$ 4,064	\$ 31,508	

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (continued) Nonmajor Lighting Special Districts Governed by the Board of Supervisors For the Year Ended June 30, 2003

Deserves	Laytonville	Noyo	Oak Knoll	Riverwood Terrance
Revenues: Taxes Aid from other governmental agencies Total Revenues	\$ 2,812 <u>46</u> 2,858	\$ 1,599 <u>44</u> 1,643	\$ 6,323 <u>110</u> 6,433	\$ 1,729 <u>30</u> 1,759
Expenditures: Current: Public ways and facilities	2,455	3,234	3,809	691
Total Expenditures Net change in fund balances	<u>2,455</u> 403	3,234 (1,591)	<u>3,809</u> 2,624	<u>691</u> 1,068
Fund Balances, Beginning Fund Balances, Ending	5,789 \$ 6,192	1,105 \$ (486)	26,982 <u>\$ 29,606</u>	5,866 \$ 6,934

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (continued) Nonmajor Lighting Special Districts Governed by the Board of Supervisors For the Year Ended June 30, 2003

	Ukiah	West	
	Village	Talmage	Total
Revenues:			
Taxes	\$ 5,824	\$ 2,582	\$ 43,845
Aid from other governmental agencies	101	45	767
Total Revenues	5,925	2,627	44,612
Expenditures:			
Current:			
Public ways and facilities	4,423	1,725	36,000
Total Expenditures	4,423	1,725	36,000
Net change in fund balances	1,502	902	8,612
Fund Balances, Beginning	14,650	9,464	89,577
Fund Balances, Ending	<u>\$ 16,152</u>	<u>\$ 10,366</u>	<u>\$ 98,189</u>

# Combining Balance Sheet Nonmajor Other Special Districts Governed by the Board of Supervisors June 30, 2003

<u>Assets</u>	Me	adowbrook Manor Station	Mendocino County Water Agency			
Cash and investments in County Treasury	\$	10,431	\$	27,065		
Imprest cash						
Accounts receivable				3,433		
Total Assets	\$	10,431	\$	30,498		
Liabilities and Fund Balances						
Liabilities:						
Vouchers and accounts payable	\$		\$	8,743		
Accrued salaries and benefits				5,178		
Total Liabilities				13,921		
Fund Balances: Reserved:						
Imprest cash						
Unreserved:						
Undesignated		10,431		16,577		
Total Fund Balances		10,431		16,577		
Total Liabilities and Fund Balances	\$	10,431	\$	30,498		

### Combining Balance Sheet (continued) Nonmajor Other Special Districts Governed by the Board of Supervisors June 30, 2003

•	Air Quality Management			Total
Assets				
Cash and investments in County Treasury	\$	393,861	\$	431,357
Imprest cash		100		100
Accounts receivable		29,116		32,549
Total Assets	\$	423,077	\$	464,006
Liabilities and Fund Balances				
Liabilities:				
Vouchers and accounts payable	\$		\$	8,743
Accrued salaries and benefits		10,218		15,396
Total Liabilities		10,218		24,139
Fund Balances:				
Reserved:				
Imprest cash		100		100
Unreserved:				
Undesignated		412,759		439,767
Total Fund Balances		412,859		439,867
Total Liabilities and Fund Balances	\$	423,077	\$	464,006

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Other Special Districts Governed by the Board of Supervisors For the Year Ended June 30, 2003

	Ν	dowbrook Manor Station		endocino County Water Agency
Revenues:	¢	1 201	¢	04 507
Taxes	\$	1,201	\$	84,597
Licenses, permits and franchises				
Fines, forfeitures and penalties Revenue from use of money and property				 972
Aid from other governmental agencies		21		972 1,476
Charges for services		21		46,729
Other revenue				40,729
Total Revenues		1,222		133,895
Total Revenues		1,222		155,675
Expenditures:				
Current:				
Public protection				306,813
Health and sanitation		6,278		
Capital outlay				2,057
Total Expenditures		6,278		308,870
		0,270		200,070
Excess (Deficiency) of Revenues Over				
(Under) Expenditures		(5,056)		(174,975)
Other Financing Sources (Uses):				
Transfers in				107,660
Transfers out				
Total Other Financing Sources (Uses)				107,660
Net change in fund balances		(5,056)		(67,315)
Fund balances, beginning		15,487		83,892
Fund balances, ending	\$	10,431	\$	16,577

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (continued) Nonmajor Other Special Districts Governed by the Board of Supervisors For the Year Ended June 30, 2003

	Air Quality Management	Total
Revenues:	Wanagement	10tal
Taxes	\$	\$ 85,798
Licenses, permits and franchises	ф 178,013	178,013
Fines, forfeitures and penalties	34,134	34,134
Revenue from use of money and property	7,830	8,802
Aid from other governmental agencies	402,854	404,351
Charges for services	15,318	62,047
Other revenue	375	496
Total Revenues	638,524	773,641
Expenditures:		
Current:		
Public protection		306,813
Health and sanitation	600,957	607,235
Capital outlay	52,010	54,067
Total Expenditures	652,967	968,115
Excess (Deficiency) of Revenues Over		
(Under) Expenditures	(14,443)	(194,474)
<b>Other Financing Sources (Uses):</b>		
Transfers in		107,660
Transfers out	(136,593)	(136,593)
Total Other Financing Sources (Uses)	(136,593)	(28,933)
Net change in fund balances	(151,036)	(223,407)
Fund balances, beginning	563,895	663,274
Fund balances, ending	<u>\$ 412,859</u>	\$ 439,867

# Combining Statement of Fund Net Assets Internal Service Funds June 30, 2003

	oftware equisition	Vehicle Replacement						Uı	nemployment Insurance	 General Liability Insurance
<u>Assets</u>										
Current Assets:										
Cash	\$ 18,195	\$	216,848	\$		\$ 				
Accounts receivable										
Due from other funds	 		218,287			 				
Total current assets	 18,195		435,135			 				
Noncurrent assets:										
Depreciable:										
Equipment	52,437		3,784,411			22,055				
Less accumulated depreciation	 (11,886)		(2,598,801)			 (5,352)				
Total noncurrent assets	 40,551		1,185,610			 16,703				
Total Assets	\$ 58,746	\$	1,620,745	\$		\$ 16,703				
Liabilities										
Accounts payable	\$ 	\$	170,471	\$		\$ 23,221				
Accrued salaries and benefits						2,960				
Compensated absences payable						9,082				
Due to other funds					73,252	247,062				
Liability for unpaid claims	 				608,854	 1,043,667				
Total Liabilities	 		170,471		682,106	 1,325,992				
<u>Net Assets</u>										
Invested in capital assets, net of related debt	40,551		1,185,610			16,703				
Unrestricted	18,195		264,664		(682,106)	(1,325,992)				
Total Net Assets	 58,746		1,450,274		(682,106)	 (1,309,289)				
Total Liabilities and Net Assets	\$ 58,746	\$	1,620,745	\$		\$ 16,703				

# Combining Statement of Fund Net Assets (continued) Internal Service Funds June 30, 2003

		Worker's Compensation								Total
Assets										
Current Assets:										
Cash	\$	24,951	\$		\$	259,994				
Accounts receivable				215,103		215,103				
Due from other funds						218,287				
Total current assets		24,951		215,103		693,384				
Noncurrent assets:										
Depreciable:										
Equipment		22,382		4,518		3,885,803				
Less accumulated depreciation		(5,385)		(1,168)		(2,622,592)				
Total noncurrent assets		16,997		3,350		1,263,211				
Total Assets	\$	41,948	\$	218,453	\$	1,956,595				
Liabilities										
Accounts payable	\$		\$	148,911	\$	342,603				
Accounts payable Accrued salaries and benefits	φ	2,510	φ	746	φ	6,216				
Compensated absences payable		2,310 1,445		/40		10,527				
Due to other funds		1,443		378,878		699,192				
Liability for unpaid claims				1,380,000		3,032,521				
Total Liabilities		3,955		1,908,535		4,091,059				
<u>Net Assets</u>										
Invested in capital assets, net of related debt		16,997		3,350		1,263,211				
Unrestricted		20,996	_	(1,693,432)	_	(3,397,675)				
Total Net Assets		37,993		(1,690,082)		(2,134,464)				
Total Liabilities and Net Assets	<u>\$</u>	41,948	\$	218,453	\$	1,956,595				

#### Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets Internal Service Funds For the Year Ended June 30, 2003

	Software Acquisition	Vehicle Replacement	Unemploymen Insurance	General Liability Insurance
Operating Revenues Charges and fees Other	\$	\$ 312,517 14,551	\$	\$ 797,637
Total Operating Revenues		327,068		797,637
Operating Expenses: Salaries and benefits Maintenance and repair Services and supplies Insurance Depreciation Claims and judgments	282,109  4,673	1,358  575,006	 609,874 197,486  	113,657 42,923 214,695 223,961 1,760 1,311,116
Total Operating Expenses	286,782	576,364	807,360	1,908,112
Operating Income (Loss)	(286,782)	(249,296)	(807,360)	(1,110,475)
Non-Operating Revenues (Expenses) Interest revenue (expense Gain (loss) on sale of fixed assets	3,294	3,084 (14,157)	646	(243)
Total Non-Operating Revenues (Expenses	3,294	(11,073)	646	(243)
Income (Loss) Before Transfers	(283,488)	(260,369)	(806,714)	(1,110,718)
Transfers in Transfers out	240,000	(212,254)		(2,330)
Change in net assets	(43,488)	(472,623)	(806,714)	(1,113,048)
Net assets - beginning	102,234	1,922,897	124,608	(196,241)
Net assets - ending	<u>\$ 58,746</u>	<u>\$ 1,450,274</u>	<u>\$ (682,106)</u>	<u>\$ (1,309,289)</u>

### Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets (continued) Internal Service Funds For the Year Ended June 30, 2003

	Worker's	Health	Total
Operating Revenues	Compensation	Insurance	Total
Charges and fees Other	\$ 2,700,000	\$    9,549,567 	\$ 13,359,721 14,551
Total Operating Revenues	2,700,000	9,549,567	13,374,272
Operating Expenses:			
Salaries and benefits	139,596	42,764	296,017
Maintenance and repair			326,390
Services and supplies		9,722,759	10,547,328
Insurance	2,532,420	428,967	3,382,834
Depreciation	2,002	452	583,893
Claims and judgments			1,311,116
Total Operating Expenses	2,674,018	10,194,942	16,447,578
Operating Income (Loss)	25,982	(645,375)	(3,073,306)
Non-Operating Revenues (Expenses)			
Interest revenue (expense)	(8,565)	(36,875)	(38,659)
Gain (loss) on sale of fixed assets	(-,		(14,157)
Total Non-Operating Revenues (Expenses	(8,565)	(36,875)	(52,816)
Income (Loss) Before Transfers	17,417	(682,250)	(3,126,122)
Transfers in		2,837,289	3,077,289
Transfers out		(183,452)	(398,036)
Change in net assets	17,417	1,971,587	(446,869)
Net assets - beginning	20,576	(2,314,669)	(340,595)
Net assets - ending	<u>\$ 37,993</u>	\$ (1,690,082)	\$ (2,134,464)

#### Combining Statement of Cash Flows Internal Service Funds For the Year Ended June 30, 2003

	Software	Vehicle Replacement	Unemployment Insurance	General Liability Insurance
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash receipts from interfund services provided	\$ 	\$ 327,068	\$	\$ 797,637
Cash paid to suppliers for goods and services	(282,109)	153,743	(198,506)	(997,858)
Cash paid to employees for services				(114,932)
Payments for quasi-external transactions	 	(218,287)	73,252	 247,062
Net Cash Provided (Used) by Operating Activities	 (282,109)	262,524	(125,254)	 (68,091)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers in	240,000			
Transfers out		(212,254)		(2,330)
Interest payments	 			 
Net Cash Provided (Used) by Noncapital Financing Activities	240,000	(212,254)		 (2,330)
CASH FLOWS FROM CAPITAL AND				
RELATED FINANCING ACTIVITIES:				
Proceeds of sales of fixed assets		27,826		
Purchase of capital assets	 (23,806)			 (12,246)
Net Cash Provided (Used) by Capital				
and Related Financing Activities	 (23,806)	27,826		 (12,246)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest received	3,294	3,084	646	(243)
Net Cash Provided (Used) by Investing Activities	 3,294	3,084	646	 (243)
	i			 <u> </u>
Net Increase (Decrease) in Cash and Cash Equivalents	(62,621)	81,180	(124,608)	(82,910)
Cash and Cash Equivalents, Beginning of Year	 80,816	135,668	124,608	 82,910
Cash and Cash Equivalents, End of Year	\$ 18,195	\$ 216,848	\$	\$ 
Reconciliation of Operating Income (Loss)				
to Net Cash Provided (Used) by				
Operating Activities:				
Operating income (loss)	\$ (286,782)	\$ (249,296)	\$ (807,360)	\$ (1,110,475)
Adjustments to reconcile operating income				
(loss) to net cash provided (used) by				
operating activities: Depreciation	4,673	575,006		1,760
Changes in essents and liskilities.				
Changes in assets and liabilities: (Increase) decrease in:				
Accounts receivable				
Due from other funds				
Increase (decrease) in:				
Accounts payable		155,101		(40,257)
Due to other funds		(218,287)	73,252	247,062
Accrued salaries		(210,207)		900
Liability for self-insurance	 		608,854	 835,094
Net Cash Provided (Used) by Operating Activities	\$ (282,109)	\$ 262,524	\$ (125,254)	\$ (68,091)

#### Combining Statement of Cash Flows (continued) Internal Service Funds For the Year Ended June 30, 2003

	Worker's Compensation		Health Insurance		 Total
CASH FLOWS FROM OPERATING ACTIVITIES: Cash receipts from interfund services provided Cash paid to suppliers for goods and services Cash paid to employees for services Payments for quasi-external transactions	\$	2,700,000 (2,562,240) (140,076)	\$	9,500,089 (10,994,419) (42,863) (1,077,511)	\$ 13,324,794 (14,881,389) (297,871) (975,484)
Net Cash Provided (Used) by Operating Activities		(2,316)		(2,614,704)	 (2,829,950)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers in				2,837,289	3,077,289
Transfers out				(183,452)	(398,036)
Interest payments		(8,565)		(36,875)	 (45,440)
Net Cash Provided (Used) by Noncapital Financing Activities		(8,565)		2,616,962	 2,633,813
CASH FLOWS FROM CAPITAL AND					
RELATED FINANCING ACTIVITIES:					
Proceeds of sales of fixed assets					27,826
Purchase of capital assets		(11,240)		(2,258)	 (49,550)
Net Cash Provided (Used) by Capital					
and Related Financing Activities		(11,240)		(2,258)	 (21,724)
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest received					 6,781
Net Cash Provided (Used) by Investing Activities					 6,781
Net Increase (Decrease) in Cash and Cash Equivalents		(22,121)			(211,080)
Cash and Cash Equivalents, Beginning of Year		47,072			 471,074
Cash and Cash Equivalents, End of Year	\$	24,951	\$		\$ 259,994
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by					
Operating Activities:					
Operating income (loss)	\$	25,982	\$	(645,375)	\$ (3,073,306)
Adjustments to reconcile operating income					
(loss) to net cash provided (used) by					
operating activities: Depreciation		2,002		452	583,893
Changes in assets and liabilities:					
(Increase) decrease in:					
Accounts receivable				(49,478)	(49,478)
Due from other funds				(1,077,511)	(1,077,511)
Increase (decrease) in:					
Accounts payable		(29,820)		(875,693)	(790,669)
Due to other funds					102,027
Accrued salaries		(590)		(99)	211
Liability for self-insurance				33,000	 1,476,948
Net Cash Provided (Used) by Operating Activities	\$	(2,316)	\$	(2,614,704)	\$ (2,829,950)

# Combining Balance Sheet Fiduciary Funds June 30, 2003

<u>Assets</u>		ension st Funds	 County Agency Funds	]	Special Districts cal Boards
Cash and investments in County Treasury	\$ 5.	416,742	\$ 6,887,520	\$1	0,151,892
Imprest cash					8,160
Other cash					8,500
Accounts receivable					617,755
Taxes receivable			4,931,928		
Advances receivable			6,126,087		
Total Assets	\$ 5,	416,742	\$ 17,945,535	\$ 1	0,786,307
Liabilities and Fund Balance					
Accounts payable	\$		\$ 	\$	170,102
Accrued payroll and benefits					104,086
Agency funds held for others			17,945,535		
Total Liabilities			 17,945,535		274,188
Fund Balance:					
Reserved for pool participants				1	0,512,119
Reserved for retirement system		416,742	 		
Total Fund Balance	5,	416,742	 	1	0,512,119
Total Liabilities and Fund Balance	<u>\$ 5</u> .	416,742	\$ 17,945,535	<u>\$ 1</u>	0,786,307

# Combining Balance Sheet (continued) Fiduciary Funds June 30, 2003

	 School Districts	 Total
Assets		
Cash and investments in County Treasury	\$ 56,919,233	\$ 79,375,387
Imprest cash		8,160
Other cash		8,500
Accounts receivable		617,755
Taxes receivable		4,931,928
Advances receivable	 	 6,126,087
Total Assets	\$ 56,919,233	\$ 91,067,817
Liabilities and Fund Balance		
Liabilities:		
Accounts payable	\$ 	\$ 170,102
Accrued payroll and benefits		104,086
Agency obligations	 	 17,945,535
Total Liabilities	 	 18,219,723
Fund Balance:		
Reserved for pool participants	56,919,233	67,431,352
Reserved for retirement system	 	 5,416,742
Total Fund Balance	 56,919,233	 72,848,094
Total Liabilities and Fund Balance	\$ 56,919,233	\$ 91,067,817