

#### STAFF REPORT - ACLUP COMPATIBILITY REVIEW

ALUC\_2018-0003 AUGUST 16, 2018

OWNER:	HOMESTEAD EXCHANGE

721 S. STATE STREET UKIAH, CA 95482

AGENT/APPLICANT: UKIAH NATURAL FOODS CO-OP/LORI ROSENBERG

721 S. STATE STREET UKIAH, CA 95482

REQUEST: Mendocino County Airport Comprehensive Land Use Plan

Consistency Determination to construct a new  $5,783\pm$  sq. ft., second story addition to an existing 10,116 sq. ft. commercial building. Maximum height of the proposed

addition would be 28 feet, 9 inches.

**LOCATION:** 0.5± mile south of the Ukiah town center, lying on the south

side of Gobbi St., 400± ft. east of its intersection with S. State St., located at 721 S. State St., Ukiah (APN: 003-040-

59).

**PROJECT DESCRIPTION:** The Ukiah Natural Foods Co-Op, a grocery business located within the shopping/business center located at 721 South State Street, proposes a 5,783± square foot second story addition/remodel to an existing 10,116± square foot building. The ground floor remodel/addition would include a new ready to eat food retail area, food preparation kitchen and interior dining area; and the second story addition would contain administrative offices. The project would include installation of photovoltaic panels on the new second story south sloping roof.

**CLUP CONSISTENCY REVIEW**: Compatibility Criteria Table 2A of the ACLUP (page 2-6, attached) identifies multiple story offices as uses not normally acceptable in the B2 Airport Zone. These uses typically do not meet the density and other development conditions listed in Table 2A. They should be allowed only if a major community objective is served by their location in this zone and no feasible alternative location exists.

In addition, the Compatibility Guidelines for Specific Land Uses (Appendix D of the ACLUP) lists two story retail and office buildings as incompatible uses in Airport Zone B2.

However, the project may be considered as "infill" pursuant to Section 2.1.6 of the ACLUP, which states:

Infill - Where substantial incompatible development already exists, additional infill development of similar land uses may be allowed to occur even if such land uses are to be prohibited elsewhere in the zone. This exception does not apply within the Compatibility Zone A. Projects can be considered "infill" if they meet all of the following criteria:

- (a) The Airport Land Use Commission has determined that "substantial development" already exists.
- (b) The project site is bounded by uses similar to those proposed.
- (c) The proposed project would not extend the perimeter of the area developed with incompatible uses.
- (d) The proposed project does not otherwise increase the intensity and/or incompatibility of use through use permits, density transfers or other strategy.

(e) The infill area has been identified by the local jurisdiction in its general plan or related document and approved by the Commission.

**DISCUSSION:** The City of Ukiah submitted an ACLUP consistency analysis staff report for the proposed commercial addition project dated July 6, 2018.

# **STAFF RECOMMENDATION**

Prior to any determination of project consistency with the ACLUP, staff recommends the ALUC make findings of adherence to infill criteria "a" through "e" of Section 2.1.6 of the ACLUP.

# Attachments:

- A.) Location Map
- B.) Airport Compatibility Zones
- C.) Noise Contours
- D.) Compatibility Criteria
- E.) Appendix D
- F.) ALUC meeting minutes of February 7, 2008

#### Policies / Chapter 2

# Table 2A Compatibility Criteria Mendocino County Airport Land Use Commission

Zone	Location	Impact Elements	Maximum Densities		
			Residential'	Other Uses (people/ac) <sup>2</sup>	Open Land <sup>3</sup>
Α	Runway Protection Zone or within Building Restriction Line	High Risk     High noise levels	0	10	All Remaining Required
B1	Approach/Departure Zone and Adjacent to Runway	Substantial risk - aircraft commonly below 400 ft. AGL or within 1,000 ft. of runway     Substantial noise	10 acres	60	30% Required
B2	Extended Approach/Departure Zone	Moderate risk - aircraft commonly below 800 ft. AGL     Significant noise	2 acres	60	30% Recommended
С	Common Traffic Pattern	Limited risk - aircraft at or below 1,000 ft. AGL     Frequent noise intrusion	15 units per acre	150	15% Recommended
D	Other Airport Environs	Negligible risk     Potential for annoyance from overflights	No Limit	No Limit	No Requirement

	Addition	al Criteria	Examples	
Zone	Prohibited Uses <sup>7</sup>	Other Development Conditions	Normally Acceptable Uses <sup>4</sup>	Uses Not Normally Acceptable <sup>5</sup>
Α	All structures except ones with location set by aeronautical function Assemblages of people Objects exceeding FAR Part 77 height limits Hazards to flight*	Dedication of avigation easement	Aircraft tiedown apron     Pastures, field crops, vineyards     Automobile parking	Heavy poles, signs large trees, etc.
B1 and B2	Schools, day care centers, libraries Hospitals, nursing homes Highly noise-sensitive uses (e.g. amphitheaters) Storage of highly flammable materials* Hazards to flight*	Locate structures maximum distance from extended runway centerline     Dedication of avigation easement	Uses in Zone A     Single-story offices     Single-family homes     on an existing lot     Low-intensity retail,     office, etc.     Low-intensity     manufacturing     Food processing	Residential subdivisions     Intensive retail uses     Intensive manufacturing or food processing uses     Multiple story offices     Hotels and motels     Multi-family residential
C	Schools     Hospitals, nursing homes*     Hazards to flight*	Dedication of overflight easement for residential uses	Uses in Zone B     Parks, playgrounds     Two-story motels     Residential     subdivisions     Intensive retail uses     Intensive     manufacturing or     food processing uses     Multi-family     residential	Large shopping malls     Theaters, auditoriums     Large sports stadiums     Hi-rise office buildings
D	• Haxards to flight <sup>6</sup>	Deed notice required for residential development	All except ones     hazardous to flight	

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APPLICANT: MENDOCINO COUNTY

**MENDOCINO COUNTY** 

AGENT: CASE: PLANNING & BUILDING SERVICES DEPARTMENT AIRPORT COMPREHNSIVE LAND USE PLAN REVISED JUNE 6, 1996

POLICIES / CHAPTER 2 PAGE 2 - 6

Policies / Chapter 2

#### Table 2A Continued

#### Compatibility Criteria

Mendocino County Airport Land Use Commission

#### NOTES

- 1 Residential parcels should not be smaller than the indicated size nor have more than the indicated number of units per acre. Maximum densities expressed in acres are gross acres; those expressed in units per acre are net acres.
- 2 The land use should not attract more than the indicated number of people per acre at any time. This figure should include all individuals who may be on the property (e.g., employees, customers/visitors, etc.). These densities are intended as general planning guidelines to aid in determining the acceptability of proposed land uses. Special short-term events related to aviation (e.g., air shows), as well as non-aviation special events, are exempt from the maximum density criteria.
- 3 Open land requirements are intended to be applied with respect to the entire zone. This is typically accomplished as part of the community's master plan or a specific plan.
- 4 These uses typically can be designed to meet the density requirements and other development conditions listed.
- 5 These uses typically do not meet the density and other development conditions listed. They should be allowed only if a major community objective is served by their location in this zone and no feasible alternative location exists.
- 6 See Policy Section 3.3.
- 7 May be modified by airport-specific policies.
- 8 In those portions of the B Zones located lateral to the runway, no restrictions on the storage of flammables apply. Within the balance of the B1 and B2 Zones, up to 2,000 gallons of fuel or flammables is allowed per parcel. More than 2,000 gallons of fuel or flammables per parcel within the balance of the B1 and B2 Zones requires the review and approval by the ALUC. See Appendix G for a diagram of typical area lateral to the runway.
- 9 Refer to Policy 3.2.3. for definitions which distinguish between hospitals and medical clinics.

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APPLICANT: MENDOCINO COUNTY

MENDOCINO COUNTY

AGENT: PLANNING & BUILDING SERVICES DEPARTMENT AIRPORT COMPREHNSIVE LAND USE PLAN
CASE: CLUP 1-2011 REVISED JUNE 6, 1996

POLICIES / CHAPTER 2 PAGE 2 - 7 501 LOW GAP ROAD · ROOM 1440 · UKIAH · CALIFORNIA · 95482

IGNACIO GONZALEZ, DIRECTOR
Telephone 707-463-4281

FAX 707-463-5709
pbs@co.mendocino.ca.us
www.co.mendocino.ca.us/planning

May 6, 2011

# **NOTICE OF PUBLIC HEARING**

NOTICE IS HEREBY GIVEN THAT the Mendocino County Airport Land Use Commission on Thursday, May 19, 2011, at 2:00 PM, will conduct a public hearing on the following project at the time listed or as soon thereafter as the item may be heard. The meeting will be held in the Board of Supervisors Chambers located at 501 Low Gap Road, Ukiah, California.

CASE#: CLUP 1-2011 DATE FILED: 4/19/2011 OWNER: VARIOUS

**APPLICANT: COUNTY OF MENDOCINO** 

AGENT: NASH GONZALEZ, DIRECTOR OF PLANNING & BUILDING SERVICES

REQUEST: Airport Comprehensive Land Use Plan consistency review of the Mendocino County

General Plan Amendment Ukiah Valley Area Plan. **LOCATION:** City of Ukiah Airport Planning Area.

**ALUC** COORDINATOR: FRED TARR

Your comments regarding the above project are invited. Written comments should be submitted to the Department of Planning and Building Services, at 501 Low Gap Road, Room 1440, Ukiah, California, 95482, no later than May 18, 2011. Oral comments may be presented to the Airport Land Use Commission during the public hearing. All persons are invited to appear and present testimony in this matter.

If you challenge the project in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the Department of Planning and Building Services or the Airport Land Use Commission at, or prior to, the public hearing.

Additional information regarding the above noted item may be obtained by calling the Department of Planning and Building Services at 463-4281, Monday through Friday, 8:00 a.m. through 5:00 p.m. Should you desire notification of the Airport Land Use Commission's decision you may do so by requesting notification in writing and providing a self-addressed stamped envelope to the Department of Planning and Building Services.

IGNACIO GONZALEZ, Director of Planning and Building Services

IGNACIO GONZALEZ, DIRECTOR Telephone 707-463-4281 FAX 707-463-5709 pbs@co.mendocino.ca.us

www.co.mendocino.ca.us/planning

May 3, 2011

TO: Ukiah Daily Journal

FROM: Adrienne Thompson – Commissioner Services Supervisor

SUBJECT: Publication of Legal Notice.

Please publish the following notice one time on May 8, 2011 in the Legal Notices Section of the Ukiah Daily Journal. Please note that this is not our standard notice language.

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 DATE FILED: 4/19/2011
 OWNER: VARIOUS

**APPLICANT: COUNTY OF MENDOCINO** 

AGENT: NASH GONZALEZ, DIRECTOR OF PLANNING & BUILDING SERVICES

REQUEST: Airport Comprehensive Land Use Plan consistency review of the Mendocino County General

Plan Amendment Ukiah Valley Area Plan.

**LOCATION:** City of Ukiah Airport Planning Area.

**ALUC COORDINATOR: FRED TARR** 

CASE#: CLUP 2-2011
 DATE FILED: 4/19/2011

OWNER: CITY OF UKIAH AND MISCELLANEOUS APPLICANT: CHARLEY STUMP, DIRECTOR AGENT: CHARLEY STUMP, DIRECTOR

REQUEST: Airport Comprehensive Land Use Plan consistency review of the City of Ukiah Housing

Element Update (2009-2014).

**LOCATION:** City of Ukiah Airport Planning Area.

**ALUC COORDINATOR: FRED TARR** 

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DATE

# REFERRAL AGENCIES

#### NOTICE OF PUBLIC HEARING

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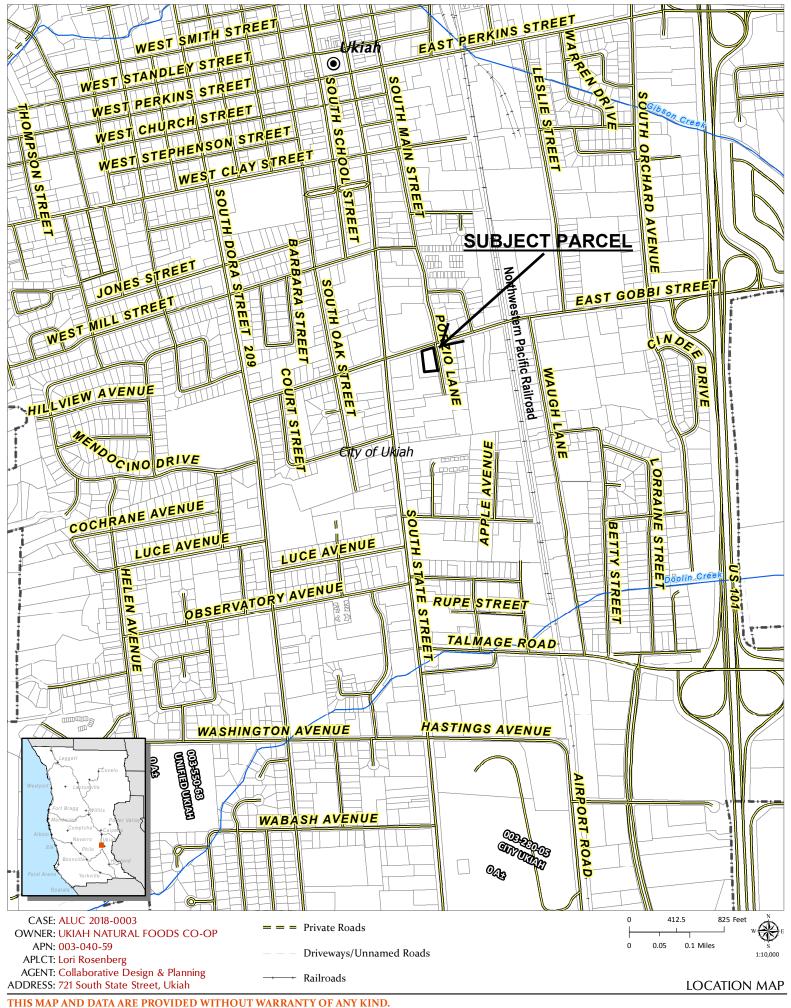
**ALUC** COORDINATOR: FRED TARR

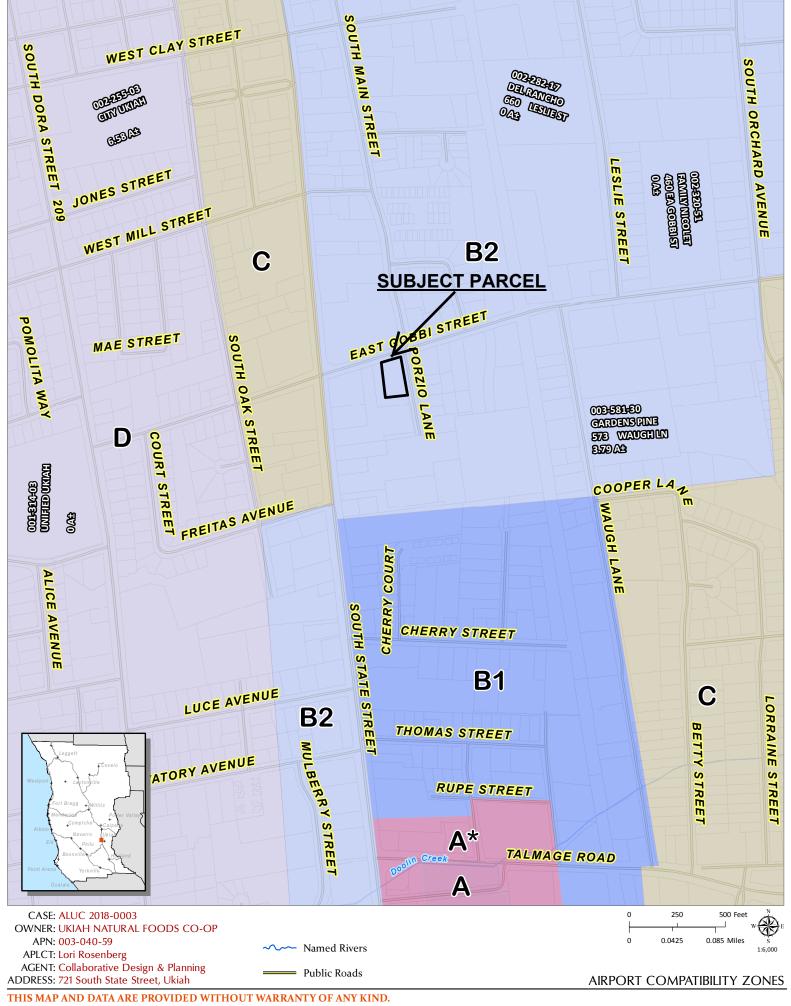
Your comments regarding the above project are invited. Attached is a copy of the staff report prepared for this item. Written comments should be submitted to the Department of Planning and Building Services, at 501 Low Gap Road, Room 1440, Ukiah, California, 95482, no later than DAY BEFORE HEARING. Oral comments may be presented to the Airport Land Use Commission during the public hearing. All persons are invited to appear and present testimony in this matter.

If you challenge the project in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the Department of Planning and Building Services or the Airport Land Use Commission at, or prior to, the public hearing.

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IGNACIO GONZALEZ, Director of Planning and Building Services







# Table 2A Compatibility Criteria Mendocino County Airport Land Use Commission

Zone	Location	Impact Elements	Maximum Densities		
			Residential'	Other Uses (people/ac) <sup>2</sup>	Open Land <sup>3</sup>
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O	Other Airport Environs	Negligible risk     Potential for annoyance from overflights	No Limit	No Limit	No Requirement

Additional Criteria		Examples		
Zone	Prohibited Uses <sup>7</sup>	Other Development Conditions	Normally Acceptable Uses*	Uses Not Normally Acceptable <sup>s</sup>
A	All structures except ones with location set by aeronautical function     Assemblages of people     Objects exceeding FAR Part 77 height limits     Hazards to flight <sup>6</sup>	Dedication of avigation     easement	Aircraft tiedown     apron     Pastures, field crops,     vineyards     Automobile parking	Heavy poles, signs, large trees, etc.
B1 and B2	Schools, day care centers, libraries Hospitals, nursing homes Highly noise-sensitive uses (e.g. amphitheaters) Storage of highly flammable materials Hazards to flight	Locate structures     maximum distance from     extended runway     centerline     Dedication of avigation     easement	Uses in Zone A Single-story offices Single-family homes on an existing lot Low-intensity retail, office, etc. Low-intensity manufacturing Food processing	Residential subdivisions     Intensive retail uses     Intensive manufacturing or food processing uses     Multiple story offices     Hotels and motels     Multi-family residential
C	Schools     Hospitals, nursing     homes <sup>o</sup> Hazards to flight <sup>e</sup>	Dedication of overflight easement for residential uses	Uses in Zone B Parks, playgrounds Two-story motels Residential subdivisions Intensive retail uses Intensive manufacturing or food processing uses Multi-family residential	Large shopping malls     Theaters, auditoriums     Large sports stadiums     Hi-rise office buildings
D	Hazards to flight <sup>6</sup>	Deed notice required for residential development	All except ones     hazardous to flight	

# Table 2A Continued

# Compatibility Criteria

# Mendocino County Airport Land Use Commission

#### NOTES

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- 5 These uses typically do not meet the density and other development conditions listed. They should be allowed only if a major community objective is served by their location in this zone and no feasible alternative location exists.
- 6 See Policy Section 3.3.
- 7 May be modified by airport-specific policies.
- 8 In those portions of the B Zones located lateral to the runway, no restrictions on the storage of flammables apply. Within the balance of the B1 and B2 Zones, up to 2,000 gallons of fuel or flammables is allowed per parcel. More than 2,000 gallons of fuel or flammables per parcel within the balance of the B1 and B2 Zones requires the review and approval by the ALUC. See Appendix G for a diagram of typical area lateral to the runway.
- 9 Refer to Policy 3.2.3. for definitions which distinguish between hospitals and medical clinics.

Land Use	Compatibility Zones			
	Α	B1/B2	С	D
Commercial Uses				
Large Shopping Malls (500,000+sq.ft.)	_	_	0	+
Retail Stores (one story)	_	0	0	+
Retail Stores (two story)	_	_	0	+
Restaurants and Drinking Establishments	-	0	0	+
Auto and Marine Services	_	0	+	+
Building Materials, Hardware and Heavy Equipment		0	+	+
Office Buildings (one story)	_	0	-+-	+
Multiple-story Retail, Office, and Financial			0	+
Banks and Financial Institutions	_	0	+	+
Repair Services	_	0	+	+
Gas Stations	_	0	+	+
Government Services/Public Buildings	-	0	+	+
Motels (one story)	_	0	0	+
Hotels and Motels (two story)		_	0	+
Theaters, Auditoriums, and Assembly Halls	_	_	0	+
Outdoor Theaters			0	+
Memorial Parks/Cemeteries	_	+	+	+
Truck Terminals	_	+	+	+
Transportation, Communications, and Utilities				
Automobile Parking	0	+	+	+
Highway & Street Right-of-ways	0	+	+	+
Railroad and Public Transit Facilities	0	+	+	+
Taxi, Bus & Train Terminals	_	0	+	+
Reservoirs		0	0	+
Power Lines	_	0	0	+
Water Treatment Facilities	_	0	+	+
Sewage Treatment and Disposal Facilities	_	0	0	+
Electrical Substations		0	0	+
Power Plants		_	0	+
Sanitary Landfills	_	_		0

<sup>-</sup> Incompatible

<sup>0</sup> Potentially compatible with restrictions

<sup>+</sup> Compatible



# MENDOCINO COUNTY AIRPORT LAND USE COMMISSION

MINUTES FOR THE MEETING HELD ON: February 7, 2008

**LOCATION:** Mendocino County Board of Supervisors Chambers

501 Low Gap Road, Room 1070

Ukiah, California

COMMISSIONERS PRESENT: Simon, Crane, Moser, Nickless, Bailey, Mulheren, Shelton

Commissioner Calvert was represented by her proxy Jim

Nickelss.

PLANNING & BLDG SVC STAFF PRESENT: Frank Lynch, Chief Planner

Adrienne Thompson, Commission Services Supervisor

#### 1. Roll Call.

The meeting was called to order at 1:34 p.m. Commissioner Moser arrived at 1:48 pm, but did not participate in the meeting.

# 2. Regular Calendar.

# 2a. CASE#: U 4-2007/ V 8-2007/ CLUP 3-2007

DATE FILED: 2/12/2007

OWNER: ANDERSON VALLEY ELDERHOME APPLICANT: STEVE KRIEG / AV ELDERHOME

AGENT: STEVEN WOOD

REQUEST: Use Permit for the expansion of an assisted living facility for up to 15 residents. The project will include the expansion of an existing 1,217 square-foot single family residence into a 7,000 square-foot facility to include studio apartments, commercial kitchen, dining and living area and various staff office space. The project also includes a variance to required off-site parking spaces from sixteen to five allowing for additional parking to occur off site at the adjacent Mendocino County Veterans Hall

<u>LOCATION:</u> In Boonville, lying southwest of Highway 128, directly adjacent to the Mendocino County Fairgrounds parking area and the Mendocino County Veterans Hall Parking area, located at 14450 Highway 128, Boonville; AP# 029-150-15 & 16. <u>PROJECT COORDINATOR:</u> MARY LYNN HUNT

Mr. Lynch reviewed the staff report and noted the request was to expand a single family residence into an elder home in Airport Zone C. He noted care facilities were an allowed exception in Zone C upon review by Commission.

**Steve Wood**, agent representing Anderson Valley Elderhome, noted the project would be an assisted living facility and the facilities license would not cover non-ambulatory patients. He discussed the phases of the facility and was available to answer questions.

Commissioner Nickless stated he was familiar with the area and felt the project was in a good location.

Commissioner Bailey asked what the full capacity of the project would be, the next closest facility, and where patients would be transferred to when they became non-ambulatory.

Mr. Wood stated complete buildout would house fifteen individuals, the closest facility being Ukiah and the next closest facility in Mendocino. He felt individuals leaving the facility would be transported into nursing homes.

Upon motion by Commissioner Crane, seconded by Commissioner Shelton and carried by a voice vote of (6-0), IT IS ORDERED that the Airport Land Use Commission finds there is no conflict with Airport Zone C, the project area is in an area already established with a mixture of single family residences and commercial establishments ant that the proposed Use Permit # U 4-2007 and Variance # V 8-2007 and CLUP 3-2007 is consistent with the goals and policies of the Mendocino County Airport Comprehensive Land Use Plan (CLUP).

AYES: Simon, Crane, Nickless, Bailey, Mulheren, Shelton

NOES: None ABSENT: Moser

# 2b. CASE# City of Ukiah CLUP Consistency review # 07-46

OWNER/ APPLICANT: UKIAH NATURAL FOODS/HOMESTEAD EXCHANGE, 721 S. STATE STREET, UKIAH, CA 95482 REQUEST: Determination of consistency with Mendocino County Airport Comprehensive Land Use Plan, Ukiah Municipal Airport B-2 Zone, for 3,081 square foot two-story addition to 11,350 square foot two-story retail grocery store with a proposed occupancy of 135 persons per acre.

<u>LOCATION:</u> 721 S. State Street; Southeast corner of the intersection of South State and East Gobbi Streets, Ukiah. APN: 003-040-59

PROJECT COORDINATOR: PAM TOWNSEND & CHARLEY STUMP

Mr. Lynch reviewed the staff report for the City of Ukiah and noted the project was for the proposed expansion of a business in the B2 zone. He noted the project was before the Commission because the density standard for infill development was exceeded by the project. He stated the City of Ukiah staff supported the project due to the fact that the surrounding businesses would have varying peak use hours and the project exceeded open space standards, thus the proposed project would be an appropriate exception. He stated the City of Ukiah had six suggested findings for support on page 4 of their report.

**Mike Brown**, associate architect of the project, emphasized that the shopping center has operated since 1964 and precedes the airport flight zone overlay. He felt the proposed expansion would alleviate current circulation problems and decrease density of acreage. He felt the density calculation for the building permit was not practical and felt an exception to the B2 zone could be made when a specific need was served. He stated the height of the expansion would not exceed the buildings current elevation.

Commissioner Mulheren felt an expansion that close to the entrance of the parking lot would make the parking problems worse not better.

**Lori Rosenberg**, General Manager of Ukiah Natural foods, discussed how eliminating a one-way entrance would provide a safer street entrance and exit and improve the flow of traffic.

Commissioner Crane was not convinced shopping was a critical function and was not compelled to override density regulations for the proposed project.

Commissioner Mulheren stated he felt the proposed project was smart growth, within walking distance for many residents and was a good location for expansion.

Commissioner Shelton agreed the increased density of the Natural Food store would not add more than Safeway had previously added and felt that previous developments in that location had been more dense than current infill.

Commissioner Bailey was in support of the project with its central location, expansion of an existing business and felt it made more sense to add square footage on than relocate the entire business.

Commissioner Nickless stated he had no problems with the proposed project.

Chairman Simon agreed with the Commissioners statements and understood Commissioner Crane's point for denial. He was willing to make an exception since the building was already in place, and he did not think that the expansion would make a difference with the current traffic entering Safeway.

Upon motion by Commissioner Shelton, seconded by Commissioner Nickless and carried by the following roll call vote, IT IS ORDERED that the Airport Land Use Commission finds that CLUP 07-46 is consistent with the goals and policies of the Mendocino County Airport Comprehensive Land Use Plan (CLUP), specifically finding:

# RECOMMENDED FINDINGS AND CONSIDERATIONS:

- 1. The Building Code maximum occupancy would allow significantly more occupants in the store than the store has ever experienced or that is expected with the small expansion project.
- Based on historical and projected customer base, as well as observations of the day to day occupancy levels, the total credible expected occupancy would be consistent with the Airport B-2 Compatibility Zone density standard.
- 3. The strict application of the infill policy density standard for the B-2 Compatibility Zone is unreasonable and inappropriate in this case because the buildings in the Shopping/Business Center would not be fully occupied at the same time due to the nature of the land uses.
- 4. The 3,000 square foot store expansion and the resulting overall density exceedance of forty-five persons for the 7.83 acre Shopping/ Business Center is minor and inconsequential, particularly given the 75% open space on the project site.
- The proposed local business expansion project represents a well planned commercial infill development, which is consistent with the Ukiah General Plan and fulfills a major community objective.
- Based on practical, reasonable, and realistic approach to determining the overall "worst" case
  occupancy of the developed Shopping/Business Center, the minor expansion project proposed by
  the Ukiah Natural Foods Co-op is consistent with the Airport B-2 Compatibility Zone density
  standard.

AYES: Simon, Nickless, Bailey, Mulheren, Shelton

NOES: Crane ABSENT: Moser

#### 3. Matters from Staff.

There were no matters from staff.

#### 4. Matters from Commission.

Chairman Simon discussed the aviation seminar from last year and stated there was an excellent turnout with valuable information presented.

# 5. Approval of Minutes.

Upon motion by Commissioner Mulheren, seconded by Commissioner Crane and carried by a voice vote of (5-1), with Commissioner Bailey abstaining, the March 15, 2007 Airport Land Use Commission Minutes are approved.

#### 6. Matters from Public.

No one was present from the public who indicated a desire to address the Commission.

#### 7. Adjournment.

Upon motion by Commissioner Crane, seconded by Commissioner Shelton, and unanimously carried (6-0), IT IS ORDERED that the Planning Commission hearing adjourned at 2:02 p.m.